

BUSINESS PAPER



Penrith Mayor Todd Carney was joined by Member for Penrith Karen McKeown OAM, Councillors Sabbie Kaur and Reece Nuttall at the recent Australian Citizenship ceremony in March where the Samuelu family from Samoa became Australian citizens. Penrith City Council conducts ceremonies throughout the year where over 1,200 people become Australian citizens.

Ordinary Meeting

31 March 2025

25 March 2025

Dear Councillor,

In pursuance of the provisions of the Local Government Act, 1993 and the Regulations thereunder, notice is hereby given that an **ORDINARY MEETING** of Penrith City Council is to be held remotely using audio visual links, audio streamed and in the Council Chambers, Civic Centre, 601 High Street, Penrith on Monday 31 March 2025 at 7:00 PM.

Attention is directed to the statement accompanying this notice of the business proposed to be transacted at the meeting.

Yours faithfully

Andrew Moore
General Manager

BUSINESS

1. **LEAVE OF ABSENCE**
2. **APOLOGIES**
3. **CONFIRMATION OF MINUTES**
Ordinary Meeting - 3 March 2025.
4. **DECLARATIONS OF INTEREST**
***Pecuniary Interest** (The Act requires Councillors who declare a pecuniary interest in an item to leave the meeting during discussion of that item)
Non-Pecuniary Conflict of Interest – Significant and Less than Significant (The Code of Conduct requires Councillors who declare a significant non-pecuniary conflict of interest in an item to leave the meeting during discussion of that item)*
5. **ADDRESSING COUNCIL**
6. **MAYORAL MINUTES**
7. **NOTICES OF MOTION TO RESCIND A RESOLUTION**
8. **NOTICES OF MOTION AND QUESTIONS ON NOTICE**
9. **ADOPTION OF REPORTS AND RECOMMENDATION OF COMMITTEES**
Heritage Advisory Committee Meeting - 19 February 2025.
10. **DELIVERY PROGRAM REPORTS**
11. **URGENT BUSINESS**
12. **COMMITTEE OF THE WHOLE**

**ORDINARY MEETING
MONDAY 31 MARCH 2025
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ADVANCE AUSTRALIA FAIR

**Australians all let us rejoice,
For we are one and free;
We've golden soil and wealth for toil;
Our home is girt by sea;
Our land abounds in nature's gifts
Of beauty rich and rare;
In history's page, let every stage
Advance Australia Fair.**

**In joyful strains then let us sing,
Advance Australia Fair.**

WEBCASTING NOTICE

Please note that tonight's meeting other than the confidential sessions are being recorded and will be placed on Council's website. All in attendance should refrain from making defamatory statements. Council takes all care when maintaining privacy, however members of the public gallery and those addressing Council should be aware that you may be recorded.



Acknowledgement of Country

We acknowledge and pay respect to the Darug and Gundungarra people who are the traditional owners in which Penrith Local Government Area is situated.

We also pay our respect to elders past, present and emerging, and to the First Nations people living in our community today.



PRAYER

“Sovereign God, tonight as we gather together as a Council we affirm that you are the giver and sustainer of life. We come together as representatives of our community to make decisions that will benefit this city and the people within it.

We come not in a spirit of competition, not as adversaries, but as colleagues. Help us to treat each other with respect, with dignity, with interest and with honesty. Help us not just to hear the words we say, but also to hear each others hearts. We seek to be wise in all that we say and do.

As we meet, our concern is for this city. Grant us wisdom, courage and strength.

Lord, help us. We pray this in the name of Jesus Christ our Lord. Amen.”



Council Chambers
Seating Arrangements

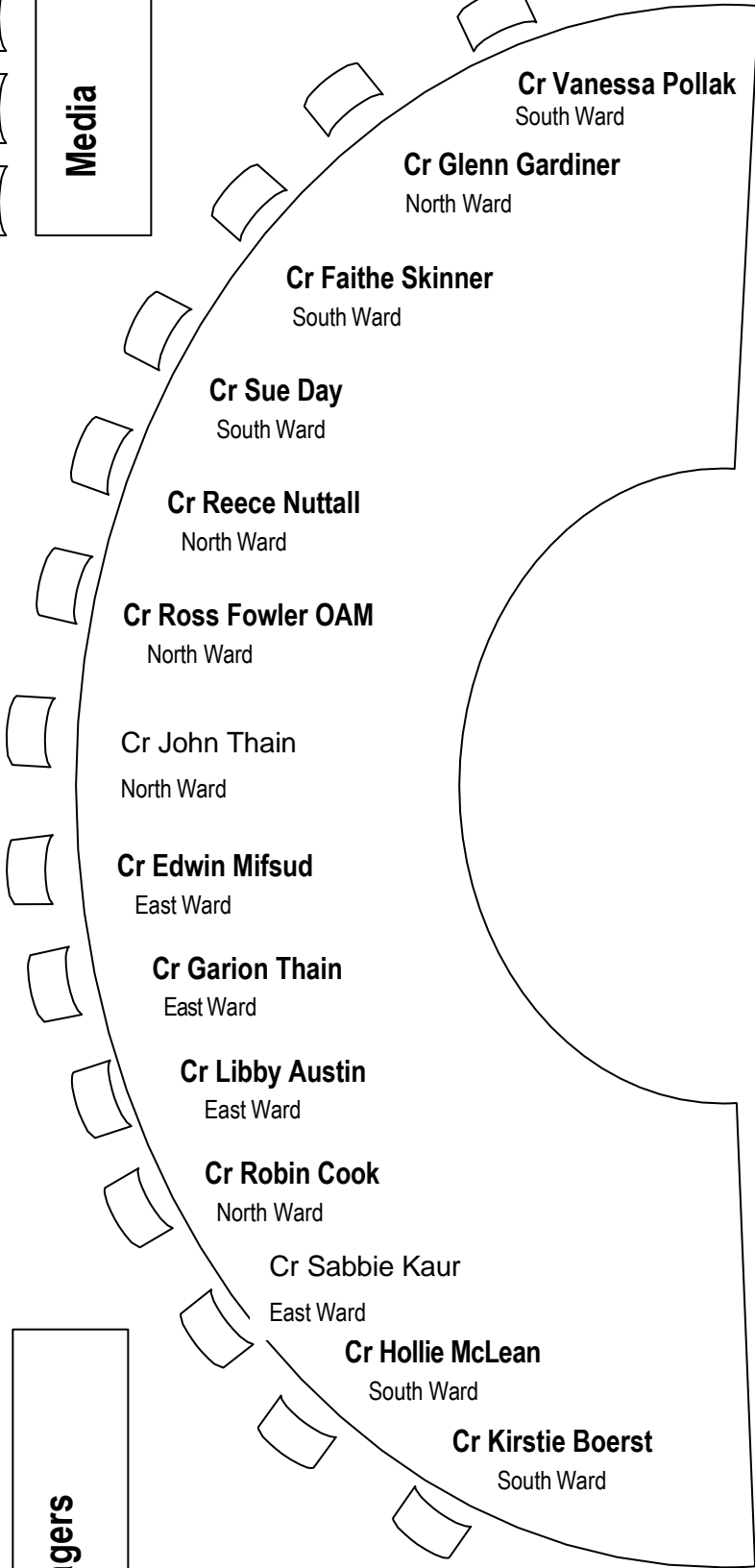
For members of the
public addressing
the meeting

Lectern

Directors

Media

Public Gallery



General Manager
Andrew Moore

His Worship
the Mayor
Councillor Todd
Carney

Head of
Governance
Adam Beggs

Minute Clerk

Managers

Directors

Oath of Office

I swear that I will undertake the duties of the office of Councillor in the best interests of the people of Penrith and the Penrith City Council and that I will faithfully and impartially carry out the functions, powers, authorities and discretions vested in me under the Local Government Act 1993 or any other Act to the best of my ability and judgment.

Affirmation of Office

I solemnly and sincerely declare and affirm that I will undertake the duties of the office of Councillor in the best interests of the people of Penrith and the Penrith City Council and that I will faithfully and impartially carry out the functions, powers, authorities and discretions vested in me under the Local Government Act 1993 or any other Act to the best of my ability and judgment.

2025 MEETING CALENDAR

January 2025 - December 2025

(proposed to be adopted by Council – 11 November 2024)

	TIME	JAN	FEB	MAR	APRIL	MAY	JUNE	JULY	AUG	SEPT	OCT	NOV	DEC
		Mon	Mon	Mon	Mon	Mon	Mon	Mon	Mon	Mon	Mon	Mon	Mon
Ordinary Council Meeting	7:00pm		10@	3 31	28 -	26 #	23*	21	25@	22^	27✓	17∞#+	8
Policy Review Committee	7:00pm		17		14		2		11		13		1

- Meeting at which the draft corporate planning documents (Delivery Program and Operational Plan) are endorsed for exhibition
 - * Meeting at which the draft corporate planning documents (Delivery Program and Operational Plan) are adopted
 - # Meetings at which the Operational Plan quarterly reviews (March and September) are presented
 - @ Meetings at which the Delivery Program progress reports (including the Operational Plan quarterly reviews for December and June) are presented
 - ^ Election of Mayor and/or Deputy Mayor
 - ✓ Meeting at which the 2024-25 Annual Statements are presented
 - ∞ Meeting at which any comments on the 2024-25 Annual Statements are adopted
 - + Meeting at which the Annual Report is presented
-
- Extraordinary Meetings are held as required.
 - Members of the public are invited to observe meetings of the Council (Ordinary and Policy Review Committee, Councillor Briefings are confidential sessions). Should you wish to address Council, please contact the Head of Governance, Adam Beggs on 4732 7597.

**UNCONFIRMED MINUTES
OF THE ORDINARY MEETING OF PENRITH CITY COUNCIL
HELD REMOTELY USING AUDIO VISUAL LINKS, AUDIO STREAMED ON THE
COUCIL WEBSITE AND IN THE COUNCIL CHAMBERS
ON MONDAY 3 MARCH 2025 AT 7:00 PM**

NATIONAL ANTHEM

The meeting opened with the National Anthem.

WEBCASTING STATEMENT

His Worship the Mayor, Councillor Todd Carney read a statement advising that Council Meetings are recorded and webcast.

ACKNOWLEDGEMENT OF COUNTRY

His Worship the Mayor, Councillor Todd Carney read an Acknowledgement of Country.

PRAYER

The Council Prayer was read by Rev Christine Bayliss-Kelly.

PRESENT

His Worship the Mayor, Councillor Todd Carney, Deputy Mayor, Councillor Ross Fowler OAM and Councillors Libby Austin, Kirstie Boerst, Robin Cook, Glenn Gardiner, Sabbie Kaur, Hollie McLean, Edwin Mifsud, Reece Nuttall, Vanessa Pollak, Faithe Skinner, Garion Thain and John Thain.

LEAVE OF ABSENCE

Leave of Absence was previously granted to Councillor Sue Day for the period 25 February 2025 to 7 March 2025 inclusive.

APOLOGIES

There were no apologies.

CONFIRMATION OF MINUTES - Ordinary Meeting - 10 February 2025

31 RESOLVED on the MOTION of Councillor Robin Cook seconded Councillor Hollie McLean that the minutes of the Ordinary Meeting of 10 February 2025 be confirmed.

DECLARATIONS OF INTEREST

Councillor Hollie McLean declared a Non-Pecuniary Conflict of Interest – Less than Significant in *Item 7 - Advocacy Strategy 2025*, due to her current candidacy in the federal election. Councillor Hollie McLean stated that she would leave the meeting during consideration of this item and would not take part in voting or discussion on this issue.

SUSPENSION OF STANDING ORDERS

32 RESOLVED on the MOTION of Councillor John Thain seconded Councillor Ross Fowler OAM that Standing Orders be suspended to allow members of the public to address the meeting, the time being 7:04pm.

Mr George Barcha

Item 2 - Finalisation of St Marys Town Centre Master Plan and Explanation of Intended Effects

Mr George Barcha, interested citizen spoke against the recommendation. Mr Barcha raised concerns on the motion of the St Marys Town Centre Master Plan as it has a direct impact on his property within St Marys. Mr Barcha highlighted the years of uncertainty, rejected development proposals, and significant financial investment to align with Council feedback. The new lot size requirement and acquisition would render the site undevelopable unless amalgamated with Council owned properties.

33 RESOLVED on the MOTION of Councillor Reece Nuttall seconded Councillor Ross Fowler OAM that an extension of time be granted to enable the speaker to complete his address, the time being 7:09pm.

To resolve these issues, Mr Barcha proposed either a land swap with a comparable Council owned site or full acquisition with appropriate compensation and urged Council to reconsider these changes for a fair outcome.

RESUMPTION OF STANDING ORDERS

34 RESOLVED on the MOTION of Councillor John Thain seconded Councillor Ross Fowler OAM that Standing Orders be resumed, the time being 7:16pm.

REPORTS OF COMMITTEES

1 Report and Recommendations of the Local Traffic Committee Meeting held on 3 February 2025

35 RESOLVED on the MOTION of Councillor Hollie McLean seconded Councillor Robin Cook that the recommendations contained in the Report and Recommendations of the Local Traffic Committee meeting held on 3 February, 2025 be adopted.

2 Report and Recommendations of the Policy Review Committee Meeting held on 17 February 2025

36 RESOLVED on the MOTION of Councillor Hollie McLean seconded Councillor Robin Cook that the recommendations contained in the Report and Recommendations of the Policy Review Committee meeting held on 17 February, 2025 be adopted.

DELIVERY PROGRAM REPORTS

OUTCOME 2 - WE ARE WELCOMING, HEALTHY, HAPPY AND CONNECTED

1 Cemeteries Strategic Management Plan

37 RESOLVED on the MOTION of Councillor Ross Fowler OAM seconded Councillor Faithe Skinner

That:

1. The information contained in the report on Cemeteries Strategic

Management Plan be received.

2. Council endorse the Cemeteries Strategic Management Plan.

OUTCOME 3 - WE PLAN AND SHAPE OUR GROWING CITY

3 Draft St Marys Town Centre Local Infrastructure Contributions Plan for public exhibition

38 RESOLVED on the MOTION of Councillor John Thain seconded Councillor Reece Nuttall

That:

1. The information contained in the report on Draft St Marys Town Centre Local Infrastructure Contributions Plan for public exhibition be received
2. Council endorse the draft St Marys Town Centre Local Infrastructure Contributions Plan (Attachment 1) for the purpose of public exhibition.
3. Public exhibition be undertaken for a period of 28 days in accordance with the *Environmental Planning and Assessment Act 1979* and Regulation 2021, and Council's Community Participation Plan.
4. Following conclusion of the public exhibition period, a further report be presented to Council for consideration, including the results of public exhibition.
5. Council advocate to the NSW Minister for Planning and Public Places for a bespoke approach to infrastructure funding for St Marys Town Centre that recognises both its significant contribution to housing growth and unique challenge in respect to the scale of affordable housing and implications for development contributions.

4 Draft St Marys Town Centre Development Control Plan for public exhibition

39 RESOLVED on the MOTION of Councillor John Thain seconded Councillor Reece Nuttall

That:

1. The information contained in the report on Draft St Marys Town Centre Development Control Plan for public exhibition be received.
2. Council endorse the draft amendments to Chapter E-15 of Penrith Development Control Plan 2014 and supporting Urban Design Analysis Report for public exhibition.
3. The General Manager be granted delegation to make any minor changes to the draft amendment to Chapter E-15 of Penrith Development Control Plan 2014 prior to exhibition in accordance with Council's endorsed policy.
4. The draft amendment to Chapter E-15 of Penrith Development Control Plan 2014 be publicly exhibited, in accordance with the relevant provisions of the *Environmental Planning and Assessment Act, 1979* and associated Regulations and Councils Community Participation Plan.
5. A copy of the draft amendments to Chapter E-15 of Penrith Development Control Plan 2014 be forwarded to the NSW Department of Planning,

Housing and Infrastructure alongside the endorsed Master Plan and Explanation of Intended Effect.

6. A further report be presented to Council following the public exhibition.

2 Finalisation of St Marys Town Centre Master Plan and Explanation of Intended Effects

40 RESOLVED on the MOTION of Councillor Garion Thain seconded Councillor Faithe Skinner

That:

1. The information contained in the report on Finalisation of St Marys Town Centre Master Plan and Explanation of Intended Effects be received.
2. Council endorse the St Marys Town Centre Master Plan and Explanation of Intended Effects to guide future growth and meet the criteria for exemption from the Government's Transport Oriented Development Program
3. The Explanation of Intended Effects be forwarded to the Department of Planning, Housing and Infrastructure for legal drafting of an amendment to Penrith Local Environmental Plan 2010
4. Council formally write to the Minister for Planning and Public Spaces seeking a commitment to assist the implementation, funding and delivery of the Master Plan, noting coordination of State services (utilities upgrades etc.) is required to accommodate the anticipated growth
5. The General Manager be granted delegation to make any typographical or administrative changes to the Master Plan and/or Explanation of Intended Effects, as required, consistent with the strategic intent.
6. Submitters be advised of Council's decision.

An AMENDMENT was MOVED by Councillor Glenn Gardiner seconded Vanessa Pollak

That:

1. The information contained in the report on Finalisation of St Marys Town Centre Master Plan and Explanation of Intended Effects be received.
2. Council endorse the St Marys Town Centre Master Plan and Explanation of Intended Effects to guide future growth and meet the criteria for exemption from the Government's Transport Oriented Development Program, with the exception of reducing minimum lot size in the historic living precinct.
3. The Explanation of Intended Effects be forwarded to the Department of Planning, Housing and Infrastructure for legal drafting of an amendment to Penrith Local Environmental Plan 2010
4. Council formally write to the Minister for Planning and Public Spaces seeking a commitment to assist the implementation, funding and delivery of the Master Plan, noting coordination of State services (utilities upgrades etc.) is required to accommodate the anticipated growth.
5. The General Manager be granted delegation to make any typographical or administrative changes to the Master Plan and/or Explanation of Intended

Effects, as required, consistent with the strategic intent.

6. Submitters be advised of Council's decision.

The AMENDMENT was WITHDRAWN.

The MOTION was PUT.

The MOTION was CARRIED.

5 Planning Proposal - Employment Zones Review

41 RESOLVED on the MOTION of Councillor Libby Austin seconded Councillor Hollie McLean

That:

1. The information contained in the report on Planning Proposal - Employment Zones Review be received.
2. Council endorse the Planning Proposal provided as Attachment 1 to proceed through the Department of Planning, Housing and Infrastructure's Gateway process for Local Environmental Plan amendments.
3. Council officers forward the Planning Proposal to the Minister for Planning with a request to issue a Gateway Determination. The submission will include a request to issue Council with Delegation for plan making authority.
4. The General Manager be granted delegation to make any necessary changes to the Planning Proposal referred to in resolution 2:
 - prior to Council's submission of the Planning Proposal to the Minister for Planning to request a Gateway Determination;
 - as a result of negotiated changes sought by the Department of Planning, Housing and Infrastructure in the lead up to issuing a Gateway Determination; and
 - prior to public exhibition in response to the conditions of the Gateway Determination or negotiation with State agencies.
5. Council publicly exhibits the Planning Proposal for a period specified in the Gateway Determination and in accordance with the community consultation requirements of the Environmental Planning and Assessment Act 1979 and the Environmental Planning and Assessment Regulation 2000.
6. A further report be presented to Council following the public exhibition.

In accordance with Section 375A of the Local Government Act 1993, a DIVISION was then called with the following result:

For

Against

Councillor Todd Carney
Councillor Ross Fowler OAM
Councillor Libby Austin

Councillor Kirstie Boerst
Councillor Robin Cook
Councillor Glenn Gardiner
Councillor Sabbie Kaur
Councillor Hollie McLean
Councillor John Thain
Councillor Edwin Mifsud
Councillor Reece Nuttall
Councillor Vanessa Pollak
Councillor Faithe Skinner
Councillor Garion Thain

6 Planning Proposal for the Reclassification of 3 Sites – St Marys

42 RESOLVED on the MOTION of Councillor Ross Fowler OAM seconded Councillor Garion Thain

That:

1. The information contained in the report on Planning Proposal for the Reclassification of 3 Sites – St Marys be received.
2. Council endorse the Planning Proposal provided as Attachment 2 to proceed through the Department of Planning, Housing and Infrastructure's Gateway process for Local Environmental Plan amendments.
3. Council officers forward the Planning Proposal to the Minister for Planning with a request to issue a Gateway Determination.
4. The General Manager be granted delegation to make any necessary changes to the Planning Proposal referred to in resolution 2:
 - prior to Council's submission of the Planning Proposal to the Minister for Planning to request a Gateway Determination;
 - as a result of negotiated changes sought by the Department of Planning, Housing and Infrastructure in the lead up to issuing a Gateway Determination; and
 - prior to public exhibition in response to the conditions of the Gateway Determination or negotiation with State agencies.
5. Council publicly exhibits the Planning Proposal for a period specified in the Gateway Determination and in accordance with the community consultation requirements of the Environmental Planning and Assessment Act 1979 and the Environmental Planning and Assessment Regulation 2000.
6. An independently chaired public hearing is held regarding the land reclassification aspects of the Planning Proposal, in accordance with the requirements of the Environmental Planning and Assessment Act 1979.
7. A further report be presented to Council following the public exhibition and public hearing.

In accordance with Section 375A of the Local Government Act 1993, a DIVISION was then

called with the following result:

For	Against
Councillor Todd Carney	
Councillor Ross Fowler OAM	
Councillor Libby Austin	
Councillors Kirstie Boerst	
Councillor Robin Cook	
Councillor Glenn Gardiner	
Councillor Sabbie Kaur	
Councillor Hollie McLean	
Councillor John Thain	
Councillor Edwin Mifsud	
Councillor Reece Nuttall	
Councillor Vanessa Pollak	
Councillor Faithe Skinner	
Councillor Garion Thain	

Having previously declared a Non-Pecuniary Conflict of Interest – Less than Significant in Item 7, Councillor Hollie McLean left the room, the time being 7:39pm.

7 Advocacy Strategy 2025

43 RESOLVED on the MOTION of Councillor Reece Nuttall seconded Councillor Garion Thain

That:

1. The information contained in the report on Advocacy Strategy 2025 be received.
2. Council endorse the Advocacy Strategy 2025 located at Attachment 1.
3. The Advocacy Strategy 2025 be made available on Council's website.
4. Council delegates authority to the General Manager to make typographical changes to Advocacy Strategy 2025 as required.

Councillor Hollie McLean returned to the meeting, the time being 7:40pm

OUTCOME 4 - WE MANAGE AND IMPROVE OUR BUILT ENVIRONMENT

Procedural Motion

44 RESOLVED on the MOTION of Councillor Reece Nuttall seconded Councillor Faithe Skinner that pursuant to Clause 4.3 of the Code of Meeting Practice, to allow Mr Don Barnes to address the meeting, should he wish to do so.

Mr Don Barnes spoke against the recommendation, highlighting that the committee was originally established in 1996 and later adopted by Council in 1997. Under Section 355 and 377, the committee was granted authority to manage the centre, and over the years, significant efforts and improvements have been made. Mr Barnes emphasised the importance of community involvement, noting that the committee holds yearly elections, conducts annual audits, and operates in accordance with established guidelines. He expressed his strong belief that the centre should continue to be run by the community, for the community.

8 Andromeda Community Centre Management Committee

45 RESOLVED on the MOTION of Councillor John Thain seconded Councillor Libby Austin

That:

1. The information contained in the report on Andromeda Community Centre Management Committee be received.
2. The S355 Andromeda Community Centre Management Committee be formally dissolved and management of the facility be transferred to Council.
3. All remaining funds held by Andromeda Community Centre Management Committee be transferred to Council.
4. To name the main room after Mr Don Barnes.
5. A plaque be installed in the main room acknowledging Mr Don Barnes' 28 years of service as a member of Andromeda Community Centre Management Committee.

9 PCC2025-202 Tender for Factory Road Footpaths

46 RESOLVED on the MOTION of Councillor Ross Fowler OAM seconded Councillor Reece Nuttall

That:

1. The information contained in the report on PCC2025-202 Tender for Factory Road Footpaths be received
2. The tender from Convil Group Pty Ltd, for an amount of \$3,573,829.49 (excluding GST) be accepted to undertake Factory Road Footpath, Regentville; including Options 1 and 2.
3. Variations and amendments that do not materially alter the original scope of the contract be managed under the existing Penrith City Council financial delegations within the approved budgets.
4. The General Manager be authorised to sign all necessary legal documents in relation to this matter.

OUTCOME 5 - WE HAVE OPEN AND COLLABORATIVE LEADERSHIP

10 Section 10 Road Dedications

47 RESOLVED on the MOTION of Councillor Kirstie Boerst seconded Councillor Robin Cook

That:

1. The information contained in the report Section 10 Road Dedications be received
2. A notice be published in the NSW Government Gazette dedicating the lots identified within this report as public road in accordance with Section 10 of the Roads Act 1993.

11 Easement Extinguishment over Council land - Factory Road Reserve

48 RESOLVED on the MOTION of Councillor Kirstie Boerst seconded Councillor Robin Cook

That:

1. The information contained in the report Easement Extinguishment over Council land - Factory Road Reserve be received
2. Council approve the lodgement of the necessary applications to the LRS for the easement extinguishment
3. The General Manager, or their delegate endorses the application form, and any other document as required.

12 Australian Local Government Association (ALGA) National General Assembly (NGA) 2025 - Motions

49 RESOLVED on the MOTION of Councillor Kirstie Boerst seconded Councillor Robin Cook

That:

1. The information contained in the report on Australian Local Government Association (ALGA) National General Assembly (NGA) 2025 - Motions be received.
2. Council endorse the suggested motions set out in the report to the National General Assembly 2025.

13 Audit, Risk & Improvement Committee Charter and Internal Audit Charter

50 RESOLVED on the MOTION of Councillor Kirstie Boerst seconded Councillor Robin Cook

That:

1. The draft Audit, Risk and Improvement Committee Charter (Terms of Reference) be adopted.
2. The draft Internal Audit Charter be adopted.

14 Summary of Investments and Banking for the period 1 January 2025 to 31 January 2025

51 RESOLVED on the MOTION of Councillor Kirstie Boerst seconded Councillor Robin Cook

That:

1. The information contained in the report on Summary of Investments and Banking for the period 1 January 2025 to 31 January 2025 be received.
2. The Council's Cash Book and Bank Statements have been reconciled as at 31 January 2025.

URGENT BUSINESS

UB 1 Volunteering within Penrith LGA

Councillor Ross Fowler OAM referred to the earlier Andromeda Community Centre item and acknowledged the efforts of volunteers in the community. Councillor Fowler expressed concern that it is getting harder for volunteers to volunteer and spoke of the history of great organisations where there's been volunteers. Councillor Fowler requested that Council and officers explore ways to encourage volunteering in the LGA.

UB 2 Panthers Fishing Club

Councillor Hollie McLean requested that an amount of \$1000 in total be donated from voted works, to be split equally from each Ward's voted works to help fund the Panthers Fishing Club Annual Fishfest.

52 RESOLVED on the MOTION of Councillor Hollie McLean seconded Ross Fowler OAM that the matter be brought forward and dealt with as a matter of urgency.

His Worship the Mayor, Councillor Todd Carney ruled that the matter was urgent and should be dealt with at the meeting.

53 RESOLVED on the MOTION of Councillor Hollie McLean seconded Ross Fowler OAM that an amount of \$1000 in total be donated from voted works, to be split equally from each Ward's voted works to support the funding for Panthers Fishing Club Annual Fishfest.

UB 3 Penrith Panthers

Councillor Reece Nuttall acknowledged the commencement of the 2025 Rugby League season and extended his congratulations to the Penrith Panthers on their victory against the Cronulla Sharks in Las Vegas held on Sunday, 2 March 2025.

COMMITTEE OF THE WHOLE

54 RESOLVED on the MOTION of Councillor Libby Austin and Garion Thain that the meeting adjourn to the Committee of the Whole to deal with the following matters, the time being 7:56pm.

1 Presence of the Public

CW1 RESOLVED on the MOTION of Councillor Libby Austin seconded Councillor Garion Thain that the press and public be excluded from Committee of the Whole to deal with the following matters:

Outcome 5

2 Land Acquisition by Council - Part Lot 22 DP854096, 2-12 Bundarra Rd Regentville

This item has been referred to Committee of the Whole as the report refers to information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business and discussion of the matter in open meeting would be, on balance, contrary to the public interest.

Outcome 4

3 RFT PCC 2024-104 Dunheved Road Upgrade Project

This item has been referred to Committee of the Whole as the report refers to information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business and discussion of the matter in open meeting would be, on balance, contrary to the public interest.

The meeting resumed at 8:15pm and the General Manager reported that the Committee of the Whole met at 7:56pm on Monday 4 March 2025, the following being present

His Worship the Mayor, Councillor Todd Carney, Deputy Mayor, Councillor Ross Fowler OAM and Councillors Libby Austin, Kirstie Boerst, Robin Cook, Glenn Gardiner, Sabbie Kaur, Hollie McLean, Edwin Mifsud, Reece Nuttall, Vanessa Pollak, Faithe Skinner, Garion Thain and John Thain.

and the Committee of the Whole excluded the press and public from the meeting for the reasons set out in CW1 and that the Committee of the Whole submitted the following recommendations to Council.

CONFIDENTIAL BUSINESS

2 Land Acquisition by Council - Part Lot 22 DP854096, 2-12 Bundarra Rd Regentville

55 RESOLVED on the MOTION of Councillor Ross Fowler OAM seconded Councillor Edwin Mifsud

CW2 That:

1. The information contained in the report on Land Acquisition by Council - Part Lot 22 DP854096, 2-12 Bundarra Rd Regentville be received.
2. The following land be acquired by agreement under the Land Acquisition (Just Terms Compensation) Act 1991 (NSW) by authority contained in the Roads Act 1993 for the purpose of delivering improvements to the active transport network on Factory Road:
 - a) Part of Lot 22 DP 854096, 2-12 Bundarra Road Regentville being Lot 2 DP 1309524 having an area of 7.96sqm
3. The land be acquired in accordance with the monetary terms referred to in this report.
4. The acquisition is not for the purpose of resale.
5. Upon acquisition, Council dedicate the land as public road in accordance with Section 10 of the Roads Act 1993 (NSW).
6. The Common Seal of the Council of the City of Penrith be affixed to all documents as required, and the General Manager (or their delegate) be authorised to sign all necessary legal documents in relation to this matter.

3 RFT PCC 2024-104 Dunheved Road Upgrade Project

56 RESOLVED on the MOTION of Councillor Ross Fowler OAM seconded Councillor Faithe Skinner

CW3 That:

1. The information contained in the report on Dunheved Road Upgrade Project be received.
2. After considering the responses to the Design and Contract (D&C) of the Dunheved Road Upgrade Project Tender and in accordance with section 178(1)(b) of the Local Government (General) Regulation 2021 ("the Regulation"), Council declines to accept any of the tender submissions.
3. In accordance with sections 178(3)(e) and 178(4) of the Regulation Council resolve:
 - a. to enter into negotiations with the three tenderers (BMD, Seymour Whyte and Georgiou Group) in relation to the proposed Early Works Agreement (EWA) approach;
 - b. that Council's reasons for declining to invite fresh tenders is that:
 - i. the negotiation process is consistent with the tender round that has been completed and current process, proposition and scope of works put to market in the tender and it should not be necessary to retender to the open market;
 - ii. the extensive pre-qualification process and tender process to date has identified appropriate suppliers with the requisite skill,

capacity and experience, however none have accepted Council's proposal without significant changes and commercial risk to Council. A call for fresh tenders is unlikely to result in a significantly different or improved outcome; and

- iii. while not recommended for acceptance given the current non-compliances and issues, Council considers that it should be possible to negotiate an acceptable outcome with one or more of the shortlisted tenderers and
- c. Council's reasons for determining to re-enter into negotiations with the three tenderers in relation to a proposed EWA approach are:
 - i. the negotiations with the three tenderers are assessed as most likely to provide the outcome for Council; and
 - ii. due to the differing issues to be addressed no single preferred supplier is identified to the exclusion of the others.
- 4. Council does not at this stage support calling for fresh tenders as it is not likely to present a more advantageous result to Council.
 - 5. Council authorises the General Manager to conduct the negotiations with BMD Constructions Pty Ltd, Seymour Whyte Construction Pty Ltd, and Georgiou Group Pty Ltd in relation to the proposed Early Works Agreement (EWA) approach.
 - 6. The General Manager be authorised to sign the negotiations agreement which includes the terms and conditions in the body of this report.
 - 7. The General Manager to report to Council on the outcome of negotiations for the purposes of either recommending that a contract be entered with one of the preferred suppliers referred to in paragraph 5 of this motion, or for Council to determine to call fresh tenders, or any other powers that Council has available pursuant to section 178 of the Local Government Regulation.

ADOPTION OF COMMITTEE OF THE WHOLE

57 RESOLVED on the MOTION of Councillor Sabbie Kaur and Councillor Kirstie Boerst that the recommendation contained in the Committee of the Whole and shown as CW1, CW2 and CW3 be adopted.

There being no further business the Chairperson declared the meeting closed the time being 8:23pm.

PENRITH CITY COUNCIL

Procedure for Addressing Meetings

Anyone can request permission to address a meeting, providing that the number of speakers is limited to three in support of any proposal and three against.

Any request about an issue or matter on the Agenda for the meeting can be lodged with the General Manager or Public Officer up until 12 noon on the day of the meeting.

Prior to the meeting the person who has requested permission to address the meeting will need to provide the Public Officer with a written statement of the points to be covered during the address in sufficient detail so as to inform the Councillors of the substance of the address and a written copy of any questions to be asked of the Council in order that responses to those questions can be provided in due course.

In addition, prior to addressing the meeting a person addressing Council or Committee will be informed that they do not enjoy any privilege and that permission to speak may be withdrawn should they make inappropriate comments.

It should be noted that persons who wish to address the Council are addressing a formal part of the Council Meeting. All persons addressing the Meeting should give consideration to their dress attire. Smart casual is a minimum that is thought to be appropriate when addressing such a forum.

It should be noted that speakers at meetings of the Council or Committee do not have absolute privilege (parliamentary privilege). A speaker who makes any potentially offensive or defamatory remarks about any other person may render themselves open to legal action.

Prior to addressing the meeting the person will be required to sign the following statement:

"I (name) understand that the meeting I intend to address on (date) is a public meeting. I also understand that should I say or present any material that is inappropriate, I may be subject to legal action. I also acknowledge that I have been informed to obtain my own legal advice about the appropriateness of the material that I intend to present at the above mentioned meeting".

Should a person fail to sign the above statement then permission to address either the Council or Committee will not be granted.

The Public Officer or Minute Clerk will speak to those people who have requested permission to address the meeting, prior to the meeting at 6.45pm.

It is up to the Council or Committee to decide if the request to address the meeting will be granted.

Where permission is to be granted the Council or Committee, at the appropriate time, will suspend only so much of the Standing Orders to allow the address to occur.

The Chairperson will then call the person up to the lectern or speaking area.

The person addressing the meeting needs to clearly indicate:

- Their name;
- Organisation or group they are representing (if applicable);
- Details of the issue to be addressed and the item number of the report in the Business Paper;
- Whether they are opposing or supporting the issue or matter (if applicable) and the action they would like the meeting to take;
- The interest of the speaker (e.g. affected person, neighbour, applicant, applicants spokesperson, interested citizen etc).

Each person then has five minutes to make their address. Those addressing Council will be required to speak to the written statement they have submitted. Permission to address Council is not to be taken as an opportunity to refute or otherwise the points made by previous speakers on the same issue.

The Council or Committee can extend this time if they consider it appropriate, however, everyone needs to work on the basis that the address will be for five minutes only.

Councillors may have questions about the address so people are asked to remain at the lectern or in the speaking area until the Chairperson has thanked them.

When this occurs, they should then return to their seat.

Adam Beggs
Public Officer
02 4732 7597

REPORTS OF COMMITTEES

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**REPORT AND RECOMMENDATIONS OF THE
HERITAGE ADVISORY COMMITTEE MEETING
HELD ON 19 FEBRUARY, 2025**

PRESENT

Dr James Broadbent AM, Eleanor Banaag, David Gordon, Phil Martin, Beth Moore
Peter Wood, Penrith City Council (PCC), Jenny Blaikie (PCC), Abby Hale (PCC).

URGENT BUSINESS

Peter Wood, Head of Development Service (HoDS) advised that Councillor Garion Thain sends his apologies and cannot Chair the meeting.

HoDS shared an email from Brian Cartwright JP regarding his resignation from the Heritage Advisory Committee due to conflicting priorities and his inability to attend majority of the years HAC meetings.

UB 1 Temporary Chair and Brian Cartwright's resignation

Phil Martin act as a temporary Chair for 19 February 2025 Heritage Advisory Committee meeting and committee member, Brian Cartwright's resignation be accepted.

ABSENT

Councillor Libby Austin, Dr Rowan Day, Danielle Embleton (Penrith Library).

APOLOGIES

That the apologies from Councillor Garion Thain (Chair) and Wendy Herne were accepted.

**CONFIRMATION OF MINUTES - Heritage Advisory Committee Meeting - 18
December 2024**

That the minutes of the Heritage Advisory Committee Meeting of 18 December 2024 were confirmed.

DECLARATIONS OF INTEREST

Nil.

DELIVERY PROGRAM REPORTS

OUTCOME 3 - WE PLAN AND SHAPE OUR GROWING CITY

1 Heritage Assistance Fund Update

Head of Development Services (HoDS) spoke to the report with only 1 extra item completed since the December reporting being HAF24/036 in HCA 4 - North St Marys Staff Cottages Conservation Area at 30 Liddle Street North St. Marys. David Gordon asked if it were possible to give a further extension, HoDS explained about that the quotes received for works would have expired and cannot be carried over.

RECOMMENDED

That the information contained in the report on Heritage Assistance Fund Update be received.

2 Union Inn Works, Regatta Park, Emu Plains

Head of Development Services (HoDS) shared a presentation of Union Inn Works, Regatta Park, Emu Plains noting its importance being located within the study area and listing as a Local Heritage item no. 63 in Schedule 5, Part 1 of Penrith LEP 'Union Inn (former) and trees' and a Statement of Significance in The NSW State Heritage Inventory.

The presentation included plans prepared by Lucas Stapleton Johnson Heritage Planning & Architecture from the approved Modification application Mod23/0127 and spoke to current constraints to progressing the project to the approved form.

The committee had a discussion regarding the likely period of planting and significance of the date palms shown in the Landscape Plan as probably much later than the original Union Inn and possibly in the later part or turn of the century.

The committee discussed possibilities for salvaged bricks including possibilities to rebuild part of the walls that were lower than the 1.2m height, potential seating, signage, a base for fencing, form part of the brick pathway or retaining walls in adjacent parkland.

Dr James Broadbent commented that the State Inventory statement of significance was poorly worded, and that future consideration should be given to nominating for State Significance a grouping of like buildings existing in Emu Plains for their historical association with established travel routes and early settlement.

The committee congratulated Penrith City Council for all their effort in keeping the relics. In response to questions from Committee members HoDS, to forward a map of other former building locations in the early establishment of Emu Plains.

RECOMMENDED

That the information contained in the report on Union Inn Works, Regatta Park, Emu Plains be received.

REQUESTS FOR REPORTS AND MEMORANDUMS

Nil.

GENERAL BUSINESS

GB 1 Tench Day

Beth Moore reported that Phillip Braham in conjunction with Penrith Library, Archaeological Society, Family History Society, Nepean District Historical Society and Muru Mittgar are collaborating to present 'Tench Day' on Sunday 14th September 2025 which is a celebration of the day Captain Watkin Tench discovered the Nepean River in 1789. Beth enquired if Penrith City Council is interested in hosting a stall along with other local societies. An invitation was made to Dr James Broadbent to be a guest speaker at the event which would possibly be hosted at the Joan Sutherland Performing Arts Centre. Beth Moore also requested if it was possible for Phillip Braham to be invited to the next meeting to give a presentation regarding the event. HODS to refer to Council's events team and Research Librarian for consultation and advice.

GB 2 St Marys Public School

HoDS, confirmed further to previous request from Councillor Garion Thain in December meeting that a site inspection of the 19th century brick cottage which was the former Principal's residence occurred on Wednesday 19th February 2025 with Heritage Consultant

Otto Cserhalmi. They meet school Principal, Robert Linas and school Property Manager, Cherly Guy. Advice to be provided that a Conservation Management Plan be prepared to inform potential restoration and adaptive re-use and initial steps to identify costings to assist with project funding.

Next meeting is 23 April 2025.

There being no further business the Chairperson declared the meeting closed the time being 6:18pm.

RECOMMENDATION

That the recommendations contained in the Report and Recommendations of the Heritage Advisory Committee meeting held on 19 February, 2025 be adopted.

DELIVERY PROGRAM REPORTS

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OUTCOME 2 - WE ARE WELCOMING, HEALTHY, HAPPY AND CONNECTED

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1 Request for Major Event Sponsorship - Paddle Australia Limited

Compiled by: Shelley Lee, Activation and Event Development Officer
 Nikki Akbar, Events Lead
 Beau Reid, Place and Activations Program Manager
 Stacey Rossetto, City Marketing Coordinator
 Kevin Brennan, Head of Economy and Marketing

Authorised by: Marcella Kelshaw, Head of City Activation, Community and Place
 Sandy Davies, Director Community Connection

Outcome	<i>We are welcoming, healthy, happy, creative and connected</i>
Strategy	<i>Support and provide opportunities to participate in activities and events that celebrate our diversity, culture and creativity</i>
Principal Activity	<i>Conduct and support events that include all members of our community</i>

Previous Items: 4- Request For Major Event Sponsorship - Paddle Australia Limited- Ordinary Meeting- 27 May 2024 7:00PM

Executive Summary

The purpose of this report is to present to Council an event sponsorship proposal received from Paddle Australia Limited (Paddle Australia) seeking sponsorship of the 2025 International Canoe Federation (ICF) Canoe Slalom World Championships to be held at Penrith Whitewater Stadium (PWS) between 1 – 6 October 2025.

This report provides Council with details of the sponsorship proposal received, including the proposed sponsorship benefits and an analysis of the sponsorship proposal based on the information provided.

Paddle Australia approached Council seeking a total sponsorship investment of between \$300,000 (exc. GST), representing a 'Major Partner' investment value and \$500,000 (exc. GST), representing a 'Naming Rights Partner' investment value.

Events of international status are important as they can boost the local economy, enhance cultural exchange and elevate the host city's global profile, attracting future events, tourism and investment opportunities. The proposed event presents potential opportunities to elevate Penrith's profile as a global events destination and derive positive direct and indirect economic benefits for the Penrith economy.

Council officers have worked closely with Paddle Australia to negotiate a potential sponsorship of \$100,000 (exc. GST), representing an 'Event Partner' investment value, which seeks to balance providing support to an international event of this size and scale being held within the Penrith Local Government Area, and providing benefits of value to our community commensurate with Council's sponsorship.

Based on the information received from Paddle Australia, it is estimated that the return to the community of Penrith City from the event could be in the order of \$9,000,000 in economic benefit.

It is recommended that Council provides sponsorship of \$100,000 (exc. GST) plus value in kind marketing opportunities to Paddle Australia for the 2025 International Canoe Federation (ICF) Canoe Slalom World Championships to be held at Penrith Whitewater Stadium (PWS) between 1 – 6 October 2025.

Background

Council endorsed the Events Sponsorship Policy ('the Policy') in June 2020. The Policy includes criteria for Major Event Sponsorship.

Council endorsed the Think Penrith, Think Events – Penrith Events Strategy 2020-2024 on 22 June 2020. The Events Strategy provides for up to \$200,000 annually to support the attraction and retention of major events in the Penrith Local Government Area. Council's Events Strategy is currently undergoing review, with a renewed focus on the attraction of reputable events of state, national and international significance.

Council has been in discussion with Paddle Australia regarding the 2025 International Canoe Federation (ICF) World Championships since early 2021. Paddle Australia sought a letter of support from Council in January 2021 in preparation to submit a bid to host the World Championships in Penrith in 2025. At that stage, Paddle Australia were advised that the letter of support was to aid the initial bid to the ICF only, with funding opportunities to be discussed pending the outcome of the bid and receipt of a formal event sponsorship request to Council at a later date.

In October 2022, at an informal discussion with Paddle Australia around the potential format of the ICF World Championships, Paddle Australia requested Council sponsorship and support for the event. Council officers advised Paddle Australia at the time to submit a formal application for event sponsorship.

In November 2023, a slide pack with further information about the format of the ICF World Championships and proposed benefits to Penrith was circulated to Council officers.

On 10 April 2024 a formal event sponsorship application was sent to the General Manager which requested sponsorship funding of \$500,000 (exc. GST).

On 12 April 2024, at the request of Paddle Australia, a meeting was held with senior managers to discuss the application. At this meeting, representatives from Paddle Australia presented their formal proposal for sponsorship for the 2025 ICF Canoe Slalom World Championships to be held at the PWS 1 – 6 October 2025.

Following these discussions, a revised application for sponsorship was submitted on 7 May 2024, seeking a cash sponsorship of \$100,000 (exc. GST) and \$100,000 of value provided in-kind.

Additional information was requested from Paddle Australia to assist in facilitating the assessment of the event's financial and commercial viability in line with Council's Event Sponsorship Policy.

A subsequent report to Council regarding sponsorship for the event was submitted for the consideration to the Committee of the Whole at the 27 May 2024 Ordinary Council Meeting.

At this meeting, Council resolved that:

Council will determine an appropriate level of sponsorship including in kind support at the June Ordinary Meeting of Council, subject to receiving the following:

- a) *Written confirmation from the NSW State Government that they will underwrite the event.*
- b) *Operational event plan including attendance details.*
- c) *Marketing plan and media strategy including estimated reach.*
- d) *Works in kind request with sufficient detail to enable accurate costing.*

On 26 June 2024, Council was informed that Paddle Australia had received \$2 million in funding from the NSW Government and \$1.2 million in funding from the Australian Government for the event. Paddle Australia advised Council they would regroup and follow up with Council in September 2024.

On 30 October 2024, Council officers meet with Paddle Australia who advised that they were likely to seek investment from Council for \$200,000 (exc. GST), comprised of \$100,000 (exc. GST) cash sponsorship and \$100,000 (exc GST) in-kind support.

Current Situation

A revised sponsorship proposal was received from Paddle Australia for the 2025 ICF Canoe Slalom World Championships on 15 November 2024.

The revised proposal requested Council funding of between \$300,000 (exc. GST), representing a 'Major Partner' investment value and \$500,000 (exc. GST), representing a 'Naming Rights Partner' investment value. The funds sought from Council would assist Paddle Australia in event development and marketing, building venue infrastructure, event experience, community activations, establishing logistics, and funding staffing to deliver the Championships.

Further details on the event are provided below:

2025 ICF Canoe Slalom World Championships will be broadcast locally on Australian television as well as globally with top markets including China, Spain, France, Brazil, Australia and New Zealand. In addition to this, Paddle Australia and ICF have approximately 600,000 followers across social media channels and Aussie golden girls Jessica and Noemie Fox have over 700,000 followers combined. The event celebrates 25 years since the Sydney Olympics and the success of the Fox sisters at Paris Olympics 2024.

Paddle Australia is the National Sports Organisation (NSO) responsible for the management, coordination, development, and promotion of paddling in Australia. Paddle Australia is recognised by the Federal Government through the Australian Sport Commission (ASC) and represents the interests of its members and the broader paddling community.

Paddle Australia is recognised by the International Canoe Federation (ICF); Oceania Canoe Association; the Australia Sports Commission Sport; Australian Olympic Committee and Paralympics Australia. Paddle Australia works in close partnership with the Australian Institute of Sport and State Institute and Academies of Sport in delivering its high-performance programs in Canoe Slalom, Canoe Sprint and Paracanoe.

The ICF Canoe Slalom World Championships are an international event in canoeing organised by the International Canoe Federation. The World Championships have taken place since 1949. The 2023 Championships were held at Lee Valley, the venue of the London 2012 Olympic competition, and the 2022 Championships in Augsburg, Germany,

marked the 50th Anniversary of that facility. The proposed 2025 Championships in Penrith will mark the 25-year anniversary of the 2000 Sydney Summer Olympic Games.

Based on information provided to Council officers, the event is expected to attract 25,000 spectators and 300 participants across 6 days, comprised of:

- 14,000 local (2,333 daily)
- 8,150 other NSW (1,358 daily)
- 1,750 Interstate (291 daily)
- 1,100 Overseas (183 daily)

Previous Council Sponsorship to Paddle Australia Limited

Council has previously provided financial support to Paddle Australia Limited to support events held in the Penrith Local Government Area, including:

- \$20,000 (exc. GST) in 2014 to support the 2014 Canoe Slalom Junior and U23 World Championships.
- \$18,000 (exc. GST) in 2019 to support the 2019 Canoe Slalom Championships
- \$22,500 (exc. GST) in 2020 to support the 2020 Sydney International Whitewater Festival.
- \$20,000 (exc. GST) in 2022 to support the 2022 ICF World Ranking Australian Open Canoe Slalom+ Canoe Freestyle Championships (25 -27 February).
- \$40,000 (exc. GST) in 2022 to support a 3-year multi-event sponsorship package in 2023, 2024 and 2025 for the regular annual program of National Competitions and Championships.

Council also endorsed a further \$20,000 (exc. GST) in sponsorship to support the 2022 ICF Canoe Sprint Championships and Oceania Championships from 13 – 17 April 2022. However, this event was relocated from Penrith due to the impacts of flooding on event infrastructure and no sponsorship funds were expended.

Proposed Sponsorship Benefits

Paddle Australia has submitted a sponsorship proposal ranging from \$300,000 (exc. GST), representing a 'Major Partner' investment value to \$500,000 (exc. GST), representing a 'Naming Rights Partner', outlining various sponsorship benefits for consideration.

Council officers have worked closely with Paddle Australia to negotiate a potential cash sponsorship value of \$100,000 (exc. GST), representing an 'Event Sponsor' investment value, with associated commercial benefits to Council and the wider Penrith community. These include branding opportunities (such as signage and media), visitor information, as well as several hospitality and experience benefits, which would be used for the purposes of giveaways and competitions run by Council to promote the event to the local community.

Council will also offer value in kind marketing opportunities, sharing content provided by the event organiser, and providing print copies of the Visit Penrith guide, to an estimated value of \$100,000. These in-kind opportunities may include:

- Website event listing on visitpenrith.com.au (300,000 visitors to the site each year)
- Facebook posts: 2-3 posts in the lead up to and during the event (36,600 followers – reach 9.5 million)
- Instagram posts: 2-3 in the lead up to and during the event (8,000 followers – reach 736,000)
- Inclusion in quarterly eNews sent to tourism database (5,890 subscribers)
- LinkedIn posts: Council's corporate page: 2 posts (12,600 followers – reach 413,000)
- 5,000 printed copies of the Visit Penrith guide for distribution by the event organiser to athletes, support staff and visitors.

Should Council endorse the recommended sponsorship value of \$100,000 (exc. GST), the following pre-event and at-event benefits would be realised as part of a sponsorship agreement with Paddle Australia in support of the event:

Logo Placement:

- Council identified as an 'event sponsor' with appropriate logo inclusions

Signage:

- Option for 5 x signage with Council branding, placed in prominent areas throughout the hillside
- 4 x side of course signage with Council logo
- Logo placement on media walls, PA website, broadcast, big screens, sports presentation screens

Visitor information:

- Link to 'Visit Penrith' website from event digital event platform
- Link to the digital 'Visit Penrith' Information Guide from digital event platform

Experiences:

- Whitewater rafting experience – 4 x places (2 boats) on the World Championship Kayak Cross course in race week, to be used for community
- Venue tours (up to 20 people across various tours during the competition week), to be used for community

Ticketing:

- 4 x premium tickets per competition day, to be used for community
- 12 x general admission tickets per competition, to be used for community

Ceremonial

- Mayor (or delegate) welcome and/or presentation at official opening and/or closing ceremonies and other relevant official events

Athlete appearances

- Paddle Australia to pitch Penrith content and athlete involvement to broadcast partner
- 2 x athlete appearances

Social media and digital marketing

- Council logo inclusions on all appropriate social posts
- 2 x pre-event social media posts
- 2 x social media posts during event
- 2 x electronic direct mail (EDM) pre-event with Council content to event database

- 1 x electronic direct mail (EDM) post-event with Council content to event database
- Paddle Australia to use best endeavours to encourage athletes to post positive Penrith content and utilise the #visitpenrith hashtag

Website

- Council logo inclusions on website
- Webpage designated for Council as a sponsor and/or prominent position designated on the sponsor page
- Council logo with backlink to 'Visit Penrith' platform

Assessment of sponsorship proposal

The sponsorship proposal has been reviewed against Council's Events Sponsorship Policy criteria for Major Event Sponsorship. Consideration has been given to the proposed event's strategic alignment with the objectives of Council, the significant marketing reach of this event and the estimated return on investment and local economic impact.

Further detail on these considerations is provided below:

a) Strategic Alignment

Events of international status, such as this, are of value as they can boost the local economy, enhance cultural exchange and elevate the host city's global profile, attracting future events, tourism and investment opportunities.

The proposed event presents potential opportunities to elevate Penrith's profile as a global events destination and derive positive direct and indirect economic benefits for the Penrith economy. Additionally, the proposed event aligns strongly to Council's Visitor Economy Strategy promoting intrastate, interstate and international visitation to Penrith. The event also offers significant promotion of Penrith as the host destination to national and global markets. The event will be broadcast locally across Australian television and broadcast globally reaching international markets including China, Brazil, France and Spain. In addition to this, the event will be promoted across Paddle and ICF social channels with 600,000 followers across their channels. The event also celebrates and leverages the success of the Fox sisters in Paris 2024 aligning Penrith with excellence in sport and Olympic level athletes. The Fox sisters have a combined 700,000 followers.

Council's Events Strategy 2020-2024 outlines a focus for Council in working to support and attract a diverse range of events to Penrith including arts, culture and lifestyle events, and balance the city's natural strengths as a sporting events destination and support the city's strategic objectives.

b) Estimated economic impact and return on investment

Based on the information provided to Council by Paddle Australia at this time, Council officers have estimated that the event could deliver approximately \$9,000,000 in local economic benefit. This represents a positive economic impact that exceeds the total cost of running the event, by a factor of approximately \$2.75 generated for every \$1 spent. The estimate of economic benefit is calculated using data provided by the applicant including participant numbers and type of participation expected during the event (e.g. overnight or day stay). The Tourism Research Australia tool is then used to input the data provided by the applicants. This tool is used by Destination NSW to set the standard rates of economic impact per visitor per event. This information is then inputted into the Profile ID Event Impact Calculator to determine the return on investment for each event.

Paddle Australia initially applied for a sponsorship value of between \$300,000 (exc. GST) and \$500,000 (exc. GST) of sponsorship from Council in support of the event. Council officers have considered the proposed benefits and the strategic benefit to Council in sponsoring the event. Council officers are satisfied that Council's May 2024 resolutions have been met by Paddle Australia, whilst the event has not been underwritten by the NSW State Government, Paddle Australia has received \$3,200,000 funding from the State and Federal Government to ensure viability of the event. Council has also received satisfactory operational event plans, including attendance details, marketing plans and media strategy including estimated reach and agreement on in kind requests.

A sponsorship of \$100,000 (excluding GST) is deemed appropriate to support this event and is in line with past events sponsorship of this scale. This funding level reflects the value of the proposed sponsorship benefits to Council, including the opportunity to showcase Penrith as a destination to over 25,000 attendees and demonstrate its capability to host events on a global scale.

It is recommended that sponsorship of \$100,000 (exc. GST) to Paddle Australia be endorsed. This level of funding reflects the nature of the proposed sponsorship benefits to Council, and the estimated economic benefits.

Financial Implications

The Penrith Events Partnership Program provides up to \$200,000 annually to fund major and community events in the Penrith Local Government Area. This funding is available within the existing City Activation, Community and Place budget included in Council's 2024-25 Operational Plan.

To date for this financial year, Council has endorsed a total of \$49,250 (exc GST) worth of major and community event sponsorships. In addition, \$64,700 of sponsorships were adopted by Council in the 2023-24 financial year which will be paid in 2024-25 financial year after the events have occurred and conditions of the Sponsorship funding have been met. As a result, there is currently \$86,050 remaining in the 2024-25 Event Sponsorship Program budget.

The Paddle Australia Sponsorship is proposed to be paid 50% on receipt of a signed Sponsorship Agreement in 2024-25 and the balance on satisfactory completion of the event and conditions of the Sponsorship Agreement in 2025-26.

Should this proposal progress as recommended, the remaining funds available in the sponsorship budget would be \$36,050 for 2024-25 and \$150,000 for 2025-26.

Risk Implications

If Council resolves to enter into a sponsorship agreement with Paddle Australia, Council officers will work with Paddle Australia to enter into a sponsorship agreement to detail the expected sponsorship benefits to be delivered to Council and the community in exchange for Council's investment.

The payment of funds will be split into two instalments with 50% of the sponsorship value provided on receipt of a valid invoice and the remaining 50% provided upon completion of progress milestones, which will be outlined in the sponsorship agreement.

Conclusion

Presented tonight for consideration is a sponsorship proposal that has been received from Paddle Australia Limited. The request received from Paddle Australia seeks a total of between \$300,000 (exc. GST) and \$500,000 (exc. GST) to deliver the 2025 ICF Canoe Slalom World Championships at the Penrith Whitewater Stadium from 1 – 6 October 2025.

Council officers have worked closely with Paddle Australia to negotiate a potential investment value of \$100,000 (exc. GST), representing an 'Event Partner' investment value, which seeks to balance providing support to an international event of this size and scale, and providing benefits of value to our community commensurate with Council's investment.

Events of international status are important as they can boost the local economy, enhance cultural exchange and elevate the host city's global profile, attracting future events, tourism and investment opportunities. The proposed event presents potential opportunities to elevate Penrith's profile as a global events destination and derive positive direct and indirect economic benefits for the Penrith economy.

Based on the information received from Paddle Australia, it is estimated that the return to the community of Penrith City from the event could be in the order of \$9,000,000 in economic benefit.

Council officers have assessed the proposal against the Events Sponsorship Policy. A total sponsorship value of \$100,000 (exc. GST) is considered appropriate as a contribution to event expenses. This level of funding reflects the nature of the proposed sponsorship benefits to Council, and the estimated economic benefits.

Should Council resolve to endorse the sponsorship proposal, Council will enter into a sponsorship agreement with Paddle Australia detailing the expected sponsorship benefits to be delivered to Council in exchange for its investment.

RECOMMENDATION

That:

1. The information contained in the report on Request for Major Event Sponsorship - Paddle Australia Limited be received.
2. Council endorse sponsorship funding of \$100,000 (exc. GST) plus value in kind marketing opportunities to Paddle Australia Limited in support of the 2025 ICF Canoe Slalom World Championships.

ATTACHMENTS/APPENDICES

There are no attachments for this report.

2 Grant Acceptance - Transport for NSW - Open Streets Program 2025-28

Compiled by: Beau Reid, Place and Activations Program Manager

Authorised by: Marcella Kelshaw, Head of City Activation, Community and Place
Sandy Davies, Director Community Connection

Outcome	<i>We are welcoming, healthy, happy, creative and connected</i>
Strategy	<i>Enhance community wellbeing, safety and neighbourhood amenity</i>
Principal Activity	<i>Work in partnership to support the revitalisation of the Penrith, St Marys and Kingswood centres</i>

Executive Summary

This report provides information on a recent opportunity presented to Council for funding from the NSW Government agency, Transport for NSW (TfNSW). The funding would support the delivery of 3 street-based events within the Penrith Local Government Area over the coming 3 years, as part of the ‘Open Streets Program 2025-28’ (the Program).

Council has successfully participated in previous iterations of the Open Streets Program in 2022 and 2024 to deliver a series of street-based events in both the Penrith and St Marys City Centres.

Council officers have submitted an application for funding of the maximum amount of \$350,000 (exc. GST) to support the delivery of 3 street-based events within the Penrith City Centre in Q4 2025, 2026 and 2027. The proposed events aim to support strategic objectives outlined in the forthcoming draft Penrith and St Marys 24-hour Economy Strategy 2025-2030, which will be presented to Council at a future Ordinary Council Meeting.

This report recommends that the information be received, and that subject to the success of Council’s application, Council endorse acceptance of \$350,000 (exc. GST) from TfNSW as part of the Open Streets Program 2025-30.

Background

In February 2025, TfNSW launched applications for local councils to participate in the ‘Open Streets Program 2025-28’ (the Program). The Program aims to drive vibrancy by supporting the delivery of street-based events that temporarily close streets to vehicles and work to support business activation, the local creative sector and the community.

Council has successfully participated in the Open Streets Program previously, with \$500,000 (exc. GST) awarded to Council in January 2022 to support the delivery of 7 small-scale activations in Penrith and St Marys City Centres in May 2022 (non-competitive), and \$150,000 awarded in February 2024 to support the delivery of St Marys Lights Up in June 2024 (competitive).

The Program has evolved from providing one-off grant funding in its previous two iterations to a 3-year funding opportunity of up to \$350,000 (exc. GST), with a street-based activation delivered in 2025, 2026 and 2027.

Current Situation

Applications to the Program opened on 7 February and closed on 14 March 2025.

The grant guidelines specify that Council must deliver the same event/activation in each delivery year to be eligible for funding under the Program (i.e. the funding cannot support a different activation each year). This event/activation must also include a road closure and be within a 500m radius of a local centre, close to services and retail as well as close to public transport. Owing to these parameters set by the funding body, Council officers have applied for funds to support the development of a street-based event to be held in the Penrith City Centre, with a primary focus on positively promoting existing businesses within the commercial centre and amplifying the night time economy in Penrith. It is proposed to deliver these events in Q4 2025, 2026 and 2027.

This seeks to align with Council's direction regarding the forthcoming Penrith & St Marys 24-hour Economy Strategy 2025-2030 which will be presented to Council at a future Ordinary Meeting, as well as encourage footfall to the Penrith City Centre and positively promote businesses within the centre.

Council officers will work closely with the Penrith CBD Corporation, the Penrith Valley Chamber of Commerce, local businesses and the local creative sector to maximise the opportunities for collaboration and positive promotion from the event.

As the value of this contract will exceed \$250,000, Council endorsement is required prior to Council officers executing the grant agreement subject to being successful.

Financial Implications

Council has applied for funding from Transport for NSW totalling \$350,000 (exc. GST), to be received in instalments across the 25/26, 26/27 and 27/28 financial years.

Council is not required to contribute Council funding towards the implementation of this grant, rather Council's contribution will be in-kind through providing project and administration support for the duration of this program.

Risk Implications

If Council does not approve acceptance of this funding, Council officers will not be able to deliver 3 street-based events within the Penrith City Centre in Q4 2025, 2026 and 2027.

Conclusion

Council has lodged an application for funding under the Transport for NSW 'Open Streets Program 2025-28'. The Program works to support councils to deliver recurring street-based events that promote vibrancy and supports the activation of local businesses.

Council officers have applied for \$350,000 (exc. GST), the maximum amount offered under the Program, to support the delivery of 3 street-based events within the Penrith City Centre in Q4 2025, 2026 and 2027.

It is recommended that Council note the information contained within this report and endorse the acceptance of funding from TfNSW, to the maximum value of \$350,000, should Council's application for funding be successful.

Should Council's application be successful, Council officers will work with TfNSW to execute a Funding Agreement outlining the responsibilities and deliverables of Council in exchange for TfNSW's funding.

RECOMMENDATION

That:

1. The information contained in the report on Grant Acceptance - Transport for NSW - Open Streets Program 2025-28 be received
2. Council endorse the acceptance of up to \$350,000 (exc. GST) from Transport for NSW through the Open Streets Program 2025-28 if successful

ATTACHMENTS/APPENDICES

There are no attachments for this report.

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OUTCOME 4 - WE MANAGE AND IMPROVE OUR BUILT ENVIRONMENT

Item		Page
3	PCC2025-253 Castlereagh Hall Heritage Termite Repairs	15
4	Update on Coreen Avenue Intersection Upgrade Project	21



3 PCC2025-253 Castlereagh Hall Heritage Termite Repairs

Compiled by: Mitchell Sammut, Project Lead
Authorised by: Tariq Rasheed, Head of Projects
 Adam Wilkinson, Director Asset Services

Outcome	<i>We manage and improve our built environment</i>
Strategy	<i>Plan for and maintain accessible, safe and high quality infrastructure</i>
Principal Activity	<i>Design and deliver Council's major capital projects</i>

Executive Summary

A tender for Castlereagh Hall Heritage Termite Repairs, Castlereagh was advertised on Tuesday 7 January 2025 on VendorPanel website and closed on Tuesday 4 February 2025.

This report advises Council of the outcome of the tender process and recommends that the tender from Cranebrook Constructions, for the amount of \$389,411.00 (excluding GST) be accepted to undertake Castlereagh Hall Heritage Termite Repairs, Castlereagh.

Background

Built in 1895, Castlereagh Hall (formerly known as Castlereagh Council Chambers), is one of Council's premier community halls, and is popular wedding venue. It is identified as a local heritage item within the Penrith Local Environment Plan 2010, Schedule 5 Environmental Heritage - no:18.

On 11 January 2024 an inspection of Castlereagh Hall identified significant structural termite damage. Given the building's heritage status, Council sought a number of exemptions from this period to Development Applications on the basis that proposal was of a minor nature and would not adversely affect the heritage significance of the building. These exemptions were applied for and granted at various stages of the investigation/design phase.

Part of one of the exemptions approved to a development application was to enable cutting parts of the existing ceiling to conduct inspections of ceiling laths, plater ceiling and trusses; this allowed for a Structural Heritage Engineer to determine the full extent of damage. This report prepared by the Structural Heritage Engineer enabled a more detailed scope, reduced the costs of unnecessary repairs and reduced Council's risk for variations. This was the specifications and plans used for the tender.

In the new year a tender was prepared for the works to form an open market tender for builders with heritage experience. The repair works include:

- Replace and lay and supply new vinyl flooring.
- Repairs and replacement of Doors and Windows as noted in the annexe and kitchen area
- Internal plastering for new ceilings and walls to the annexe and kitchen
- Removal and replacement of plaster work as required in the main hall
- Replacement of all electrical fittings and fixtures in the kitchen and annexe areas
- Remove and replace split system
- Repair to the trusses and re-build of the annexe and kitchen areas.
- Sub floor pier repacking and structural crack repairs.

- Full repaint of all affected existing painted surfaces/items internal and exterior.
- Wall and Floor tile works for kitchen splashback work as required -replace with similar matching tiles
- Disconnect and reconnect plumbing work within the kitchen area.
- Re-instatement of the existing kitchen units including stainless steel benches

Funding for the project is through Council's Building Asset Renewal Program.

Tender Evaluation Panel

The Tender Evaluation Panel consisted of Council Officers - Project Supervisor Greg Bretherton, Architect Lead Rosemarie Canales, and was chaired by Project Lead Mitchell Sammut. Nicole Fahy from Council's Procurement team performed the role of tender administration and probity officer for this tender.

Evaluation Criteria

Contractors for the project were required to submit their tender using the VendorPanel tendering software, which clearly defined the response required against each of the evaluation criteria.

The quotes received were assessed using the advertised evaluation criteria of:

- Company Profile
- Conformance, Acceptance and Declaration
- Business References
- Completion of Forms Tender Price submitted
- Compliance Statement
- Demonstrated Ability
- Works Method and Program
- Local Business Preference
- Quality Assurance Systems
- Environmental Management Systems
- Employment Policies
- Work Health and Safety
- Financials

Summary of Tenders Received

A total of Thirteen (13) tenders were received by the closing date of the advertised tender and are listed below in price order, excl GST (lowest to highest).

Company	Lump Sum for Price	Company Address	Owners/Directors
Westbury Constructions Pty Ltd	\$231,940.00	Unit 6, 16 Rob Place, Vineyard NSW 2765	Darren Price
Citcon Group Pty Ltd	\$380,960.95	50 Berith Street, Kingsgrove, NSW 2208	Rabii Ghassani
Cranebrook Constructions	\$389,411.00	97 Taylor Road, Cranebrook, NSW 2749	Phil McNamara Tom McNamara Sue McNamara
Sydney Stone Masons Pty Ltd	\$394,422.60	55 Smith Street, HILLSDALE NSW 2036	Roscoe Hannagan James Smith
Coverit Building Group Pty Ltd	\$403,150.00	Unit 18 37-47 Borec Road, Penrith NSW 2750	Shane Comans
Savil Projects Pty Ltd	\$532,005.90	4/1 Mawson Place, Mawson, ACT 2607	Dimitri Livas
Bda Building Co Pty Ltd	\$576,126.46	Suite 8 Parker Arcade, 472-476 High Street, Penrith NSW 2750	Bradley Dean Amanda Dean
Adonis Building & Maintenance Services Pty Ltd	\$577,900.00	722 Pennant Hills Road, Carlingford 2118 NSW	Bijan Noorizadeh Elham Noorizadeh
Euroka Projects Pty Ltd	\$643,168.50	139 Camden Road Douglas Park NSW 2569	Daniel Lowe Matthew Hartney Michael Abdo
O'dwyer Building Services Pty Ltd	\$665,350.00	36 Macarthur Ave Pagewood NSW 2035	Patrick O'Dwyer
Reanimated Construction	Non-conforming	72 Coleman Street Merrylands NSW 2160	Anthony Bouchaia
Dalski Pty Ltd	Non-conforming	1/26A Ralph Street Alexandria NSW 2015	Not provided
Refresh and Renew Painting	Non-conforming	07 Koloona Drive Emu Plains NSW 2750	Not provided

Evaluation of the Preferred Tender

Reanimated Construction, Refresh and Renew Painting and Dalski Pty Ltd tenders were excluded from assessment as they failed to provide all the required criteria documents.

The remaining ten tenders were assessed against the evaluation criteria.

Both, Westbury Constructions Pty Ltd and Citcon Group Pty Ltd provided lower submitted tender prices than Cranebrook Constructions however, scored lower overall factoring in price and responses.

Westbury Constructions Pty Ltd scored lower in the area's of local supplier, key personnel and sub-contractors; and associated WHS checks were of particular concern due to there being no sufficient list of proposed contractors.

Similarly, Citcon Group Pty Ltd scored lower in the area's of local supplier, key personnel, demonstrated ability, methodology and programme. Citcon Group were not able to adequately demonstrate relevant experience.

On assessment of the submissions, the panel determined that Cranebrook Constructions provided the best overall value to Council based on price and responses to the assessment criteria, clearly demonstrating their experience, understanding and suitability to undertake the project.

Cranebrook Constructions have completed similar projects including.

- Myall Lakes National Park – Carters House Refurbishment & Alterations - NSW Department of Commerce, total contract value \$206,000.00
- Snowy Mountains National Park – Refurbishment & Upgrade Kiandra Chalet - Office of Environment & Heritage NSW National Parks & Wildlife Service, total contract value \$376,000.00
- Katoomba Falls Kiosk – Refurbishment of Existing Historical Kiosk Building and Care Takers Residence - Blue Mountains City Council, total contract value \$ 135,000.00
- Cattia Nation Park – Hope Farm Homestead & Dairy/Silo Refurbishment Woks - Office of Environment & Heritage NSW National Parks & Wildlife Service, total contract value \$175,000.00
- Castlereagh Community Hall & Emu Plains Public School (Old)– Upgrade Amenities, Accessibility and Refurbishment, Penrith City Council, total contract value \$1,040,000.00

The recommended company, Cranebrook Constructions was selected based on their:

1. Compliance with the tender evaluation criteria,
2. Demonstrated ability to meet Council's requirements; and
3. Competitive price for the services offered.

The pricing from Cranebrook Constructions is in a range consistent with opinion of probable costs and quality surveyor estimates, when factoring in escalation of market prices in recent tenders.

Financial Implications

Assessment of the tenderers was commissioned; this included independent reference checks, financial analysis, and performance analysis on Cranebrook Constructions. These checks were completed by Equifax Australasia Credit Ratings Pty Ltd. Financial Services have reviewed the financial information provided by the tenderer and have not identified any reason why the contract should not be awarded.

The recommended tender cost is within budget and is funded under Council's Building Asset Renewal Program.

The estimated maintenance and operational cost requirements for the project starts at \$17,500. Council's future asset maintenance budgets and asset renewal programs will be adjusted as per Council's Budget Guidelines at completion of the project.

Tender Advisory Group Comments

The objective of the Tender Advisory Group (TAG) is to support the Council to achieve fair and equitable tender processes. The TAG, consisting of Adam Wilkinson - Director Asset Services, Stuart Benzie - Governance Coordinator and Neil Farquharson - Chief Financial Officer were briefed by the Design and Projects team about the background and the process followed.

The TAG considered the recommendations in relation to the tender PCC2025-253 Castlereagh Hall Heritage Termite Repairs noting that the recommended tender was not the lowest price, however, the company has demonstrated their ability to meet Council's requirements, and their proposal was considered to be the most advantageous to Council for the scale of this project. The TAG reviewed the evaluation process outlined within the report and is satisfied that the selection criteria has been correctly applied in making the recommendations.

Risk Implications

The tender process outlined in this report includes controls regarding probity and ensuring value for Council, overseen by the Tender Advisory Group. The works will be undertaken in accordance with Work Health & Safety systems. This project will repair the existing community hall with public safety a key part of the construction methodology and project plan.

Conclusion

Ten tenders were assessed against the evaluation criteria. Cranebrook Constructions provided the best overall value based on the evaluation criteria to undertake the project. It is recommended that the tender from Cranebrook Constructions, for \$389,411.00 (excluding GST) be accepted to undertake Castlereagh Hall Heritage Termite Repairs, Castlereagh.

RECOMMENDATION

That:

1. The information contained in the report on PCC2025-253 Castlereagh Hall Heritage Termite Repairs be received.

2. The tender from Cranebrook Constructions, for the amount of \$389,411.00 (excluding GST) be accepted to undertake Castlereagh Hall Heritage Termite Repairs, Castlereagh.
3. Variations and amendments that do not materially alter the original scope of the contract be managed under the existing Penrith City Council financial delegations within the approved budgets.
4. The General Manager be authorised to sign all necessary legal documents in relation to this matter.

ATTACHMENTS/APPENDICES

There are no attachments for this report.

4 Update on Coreen Avenue Intersection Upgrade Project

Compiled by: Mudassar Fayyaz, Major Projects Coordinator

Authorised by: Tariq Rasheed, Head of Projects
Adam Wilkinson, Director Asset Services

Outcome	<i>We manage and improve our built environment</i>
Strategy	<i>Plan for and maintain accessible, safe and high quality infrastructure</i>
Principal Activity	<i>Design and deliver Council’s major capital projects</i>

Executive Summary

Council was successful in securing funding for the upgrade of several intersections along Coreen Avenue. Coreen Avenue is a significant east-west sub arterial corridor, and accommodates large volumes of traffic currently, and increasing into the future as our City grows. Needing to ensure the safety and efficiency of the corridor, Council secured funding for the upgrade works.

Council was briefed on 20 May 2024 regarding the project and potential challenges with the delivery of the Coreen Avenue Project. A report was also presented to the Major Projects Working Party (MPWP) meeting held on 10 March 2025 where the councillors were briefed about the recent changes in overall project scope, budget arrangements and current project status.

The purpose of this report is to inform Council about the subsequent steps undertaken and the recent approval of the change in overall scope and funding arrangements for the Coreen Avenue intersections upgrade project.

The report seeks to advise Council of the revised scope of works and adjustment to budget; with the original plan to upgrade six intersections along Coreen Avenue, being revised to four intersections plus an ancillary (local) roundabout to meet the available funding offered.

In addition, the revised designs have considered the community feedback received in April 2023 on the original design, and subsequently the designs have been amended. The revised designs now require the proposed partial acquisition of land of three private properties and also dedication of land for two Council owned land parcels.

Background

Funding of \$13,401,147 for the Coreen Avenue intersections upgrade project was approved by the Department of Infrastructure, Transport, Regional Development, Communications and the Arts in December 2022. Coreen Avenue is a critical east-west sub-arterial corridor, and the intersections upgrade project is focused on improving traffic safety and efficiency now and into the future. The project was to include the upgrading of six intersections along Coreen Avenue and an ancillary roundabout in four separable portions.

Since the funding approval, the anticipated project cost has significantly increased due to various market factors and design revisions to address community feedback and expectations. In April 2024 Council engaged a Quantity Surveyor (QS) to assess cost implications from these factors. The QS report revealed a budget shortfall of about \$6.3M if all six intersections along Coreen Avenue were to be upgraded. Council Officers submitted a proposal to TfNSW on 11 July 2024 to revise the scope; including the upgrade of four priority intersections along Coreen Avenue and an ancillary roundabout with total anticipated costs

of \$13,162,844. Penrith City Council's proposed scope change has been recently accepted by the Federal Government in their meeting held in late December 2024. This also necessitated an adjustment to the funding offered to Council; for which this report seeks Council endorsement.

Our proposal has been accepted and confirmation has been received from TfNSW, and a formal funding instrument was received from the Federal Government.

Current Situation

The project is currently in design phase and the detail design for the four priority intersections is in progress as two separable portions. Draft designs for the two remaining intersections which are being deferred (Coreen Avenue and Sydney Smith Drive, Coreen Ave and Bel Air Road) have been prepared but will not progress to finalisation until a future funding opportunity becomes available.

Civil and utility relocation designs for the priority intersections along Coreen Avenue, namely Coombes Drive (west and east), Combewood, and Lemongrove Road, are currently in progress and expected to be finalised by the end of June 2025.

Community Consultation and Way Forward

The original draft designs were placed on exhibition for community feedback from Monday 24 April to Friday 26 May 2023. Council had received 43 email submissions, 90 surveys were completed, and 29 business owners were engaged via email or in-person meetings during the consultation period. The main issues raised include:

- Coombes Drive (east), restricted access and flooding risk.
(Design solution has been proposed by allowing additional movements in and out of Coombes Drive East intersection)
- Sydney Smith Drive, removal of the roundabout and additional traffic in Thornton.
(Upgrade to Sydney Smith Drive Intersection has been deferred)
- New traffic lights at Coombes Drive (west) restricting access to businesses on Coreen Avenue.
(All efforts have been made through the design phase to address these concerns, noting that the upgrade to signals at Coombes (west) and the removal of the Combewood roundabout have significantly altered and improved the overall road environment.)
- Removal of roundabout at Combewood Avenue and installation of new medians restricting right-hand turn for vehicles wishing to travel eastbound, and large vehicles reversing into properties.
(Widening of driveway has been proposed for the impacted business to accommodate large vehicles. Due to the need for a central median at this location, no immediate design solution can be provided to address the concerns regarding vehicles wishing to travel eastbound from Combewood)

Multiple changes have been made in the design to address community concerns. Coreen Ave/Coombes Drive East intersection design has been changed based on community feedback received in April 2023. The only movement which remains restricted in the right-out movement from Coombes east onto Coreen; this is to ensure the safety and efficiency of the intersection.

The project team is currently preparing a communication strategy to consult the community and the businesses regarding the revised design as part of the next round of community consultation, to be undertaken as soon as the designs are finalised.

The project team is also working with the consultant to finalise the Review of Environmental Factors. The Draft REF will be advertised for community display before proceeding with project tendering which is expected in 3rd quarter of 2025.

Property Acquisitions

The project design has had several revisions to respond to community feedback. The current design involves widening the intersection at Coreen Avenue and Coombes Drive East to facilitate right turn into Coombes. The intersection design is now requiring partial-land acquisitions for public purpose, impacting three private landowners; a detailed communications plan to engage landowners will be developed. Once project design is nearing completion, the proposed acquisitions will be undertaken in accordance with the regulatory requirements under the Land Acquisitions (Just Terms Compensation) Act 1991 and using Council's powers as the Roads Authority under the Roads Act 1993. When the land acquisitions are finalised, Council will dedicate the land as public road under Section 10 of the Roads Act 1993 (NSW).

The acquisition process will be managed in accordance with the NSW Government acquisition standards which set a benchmark for undertaking land acquisitions for all acquisition authorities in the NSW.

In terms of next steps, early acquisition planning is underway, and when the project design is close to completion, introductory letters will be provided to the impacted landowners. A future report will be presented to Council outlining the land acquisition details and seeking resolution of the Council to formally commence the necessary acquisitions.

Project Milestones and Extension of Time

Below are the planned milestones for the project from Design through to practical completion

- Finalised Civil and Landscape Design March 2025
- REF Public Display May/June 2025
- Utility Design August 2025
- Advertise Tender September/October 2025
- Commence Construction February/March 2026
- Practical Completion June 2027

The project has experienced multiple delays due to funding review by Federal Government and review of PCC proposal for reduced scope. Additional time was also taken in design modifications to address community concerns. Due to those delays project is now expected to achieve practical completion in June 2027. An Extension of Time (EOT) request for this revised completion date has been submitted to TfNSW in February 2025 which is currently under review.

Financial Implications

There are no financial implications for Council associated with this report. The revised scope of work was essential to ensure the project is delivered within the available budget.

Risk Implications

Revised designs for Coreen Avenue and Coombes Drive East intersection involves road widening thereby require property acquisitions from three private landowners. The land acquisition process will commence and proceed as per Penrith City Council and NSW Government acquisition standards and protocols but entails underlying risks and might involve extended lead times which could delay the engagement of a contractor and start of construction.

In order to mitigate the risk initial planning to commence property acquisition process has already commenced while project designs are being finalised.

Significant community feedback was provided through the public exhibition of the original designs. And whilst substantive work has been undertaken to modify the design and attempt to address the concerns, not all matters raised have been able to be resolved. It is important to note that there is a real tension in finding the balance with the overall objectives of the project (ie to provide a safe and efficient sub-arterial road transport corridor), with the need for individual property access.

Conclusion

The Coreen Avenue intersections project initially involved the upgrade of six intersections and an ancillary roundabout with funding of \$13,401,147. The scope of the project has been reduced to deliver four priority intersections (Coreen Avenue/Coombes Drive East and West, Coreen Avenue/Combewood Road and Coreen Avenue/Lemongrove Road) and ancillary roundabout at Hickeys Road; with a revised approved funding of \$13,162,844.

All effort has been made to find a design solution that responds to the community feedback, whilst at the same time meeting the project objectives to deliver and safe and efficient sub-arterial transport corridor.

RECOMMENDATION

That:

1. The information contained in the report on Update on Coreen Avenue Intersection Upgrade Project be received.
2. Council notes the revised scope of works and accept the funding offered by TfNSW to the value of \$13,162,844 to deliver the upgrade of four priority intersections on Coreen Avenue and an ancillary roundabout at Hickeys Lane, Penrith.

ATTACHMENTS/APPENDICES

There are no attachments for this report.

OUTCOME 5 - WE HAVE OPEN AND COLLABORATIVE LEADERSHIP

Item	Page
5 Summary of Investments and Banking for the period 1 February 2025 - 28 February 2025	27



5 Summary of Investments and Banking for the period 1 February 2025 - 28 February 2025

Compiled by: James Legarse, Treasury and Operations Accountant

Authorised by: Neil Farquharson, Chief Financial Officer
Matthew Bullivant, Director Corporate Services

Outcome	<i>We have open and collaborative leadership</i>
Strategy	<i>Deliver an efficient, transparent and accountable service to the community</i>
Principal Activity	<i>Support financial sustainability through financial planning and budget management and provide accurate reporting to the community</i>

Executive Summary

This report on the Summary of Investments & Banking for February 2025 is submitted for the purpose of financial accountability and to satisfy the investment reporting requirements of the Local Government (General) Regulation 2005 (clause 212), the Local Government Act 1993 (the Act) (Section 625) and the Council’s Investment Policy.

The report certifies that the Council investments comply with the forms of investment made by order of the Minister under section 625(2) of the Local Government Act 1993. The current Ministerial Order was issued under Council Circular 11-01 on 17 February 2011.

The report provides a summary of investments for the period 1 February 2025 to 28 February 2025 and a reconciliation of invested funds as at 28 February 2025.

The investment returns versus the benchmark as a percentage for February 2025 are:

- Council portfolio current month’s yield 4.96%
- Council portfolio annualised yield to date 5.00%
- 90-day Bank Bill Swap Rate (Benchmark) 4.21%
- Enhanced 90-day Bank Bill Swap Rate (Benchmark – BBSW + 30bps) 4.51%
- Original Budget estimated return (2024/25 Financial Year) 4.90%

The report recommends that the information contained in the report be received.

Current Situation

A Summary of Investments is shown in Appendix 1, including Economic Commentary for February 2025, Historical Investment Performance Analysis tables and charts, a reconciliation of Invested Funds for February 2025 and various Investment Summary and Investment Portfolio analysis tables and charts.

The Reserve Bank of Australia (RBA) met on 18 February 2025 and the Board decided to cut the Cash Rate to 4.10% – a reduction of 25 basis points. This is the first time that the RBA has cut the Cash Rate since November 2020 – and, after 13 rate hikes. The decision to cut the Cash Rate came about as the inflation rate has fallen significantly since its peak in 2022, and the Board was confident that the price pressures were moving sustainably towards the midpoint of the 2-3 per cent target range. The RBA remains resolute in bringing the inflation rate to the target rate, and they will do whatever is necessary to accomplish this.

Financial Implications

Adopting the recommendations of this report confirms Council's investment returns are favourably exceeding the Original Budget, as well as outperforming the benchmark for the month. More detailed Financial Implications are contained in Appendix 1.

Risk Implications

The Council's investments have been placed in accordance with Section 625 of the Local Government Act 1993, relevant regulations, and the Council's adopted Investment Policy. The Council's Investment Policy has objectives to preserve capital, ensure liquidity of funds to meet cash flow requirements and achieve an acceptable rate of return having reference to the Council's risk tolerance.

Conclusion

This report confirms that the Council's investments have been placed in accordance with relevant legislation/regulations, the Council's Investment Policy and highlights the Council's investment performance for February 2025. Additionally, the report assures the Council that Council's Cash Book and Bank Statements have been reconciled.

Certificate of Responsible Accounting Officer

I hereby certify the following:

1. All investments have been made in accordance with Section 625 of the Local Government Act 1993, relevant regulations, and Council's Investment Policy.
2. The Council's Cash Book and Bank Statements have been reconciled as at 28 February 2025.



Neil Farquharson

RECOMMENDATION

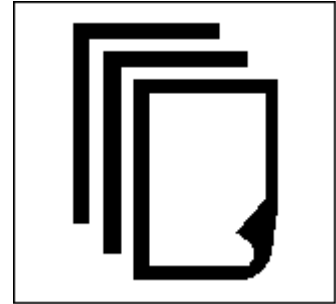
That:

1. The information contained in the report on Summary of Investments and Banking for the period 1 February 2025 - 28 February 2025 be received
2. The Council's Cash Book and Bank Statements have been reconciled as at 28 February 2025.

ATTACHMENTS/APPENDICES

1. Investment Report as at 28 February 2025 6 Pages Attachments Included

ATTACHMENTS



Date of Meeting: Monday 31 March 2025

Report Title: Summary of Investments and Banking
for the period 1 February 2025 - 28
February 2025

Attachments: Investment Report as at 28 February
2025

Penrith City Council
Summary of Investments
28 February 2025

Commentary

The Reserve Bank of Australia (RBA) met on 18 February 2025 and the Board decided to cut the Cash Rate to 4.10% – a reduction of 25 basis points. This is the first time that the RBA had cut the Cash Rate since November 2020 – and, after 13 rate hikes. The decision to cut the Cash Rate came about as the inflation rate has fallen significantly since its peak in 2022, and the Board was confident that the price pressures were moving sustainably towards the midpoint of the 2-3 per cent target range. The RBA remains resolute in bringing the inflation rate to the target rate, and they will do whatever is necessary to accomplish this.

It is to be noted, as illustrated in Graph 1 of this report, both Council's benchmarks of BBSW monthly return and Enhanced BBSW have been surpassed in February 2025, showing the impact of the continued improvements in interest rates being invested. The Council remains proactive in securing the best interest rates on offer at the time the funds are invested.

Australia's Long-term government bond yields have been steadily growing, and are near their highs for the year, consistent with several countries. Borrowing rates for both businesses and households remain elevated, consistent with the RBA cash rate and Bank Bill Swap Rate. The Australian dollar is at the low end of its narrow range of recent times.

The inflation rate at the fourth quarter of 2024 (October-December 2024), being the most recent quarterly result, has decreased to 2.4% from 2.8% in the previous quarter - in both headline and underlying terms. The January 2025 unemployment rate was 4.1%, marginally increased from the previous month's result of 4.0%. The February 2025 unemployment rate has not been released upon completion of this report.

The investment returns versus the benchmark and annual budget as a percentage for February 2025 are:

Council portfolio current month's yield	4.96%
Council portfolio annualised yield to date	5.00%
90-day Bank Bill Swap Rate (Benchmark)	4.21%
Enhanced 90-day Bank Bill Swap Rate (Benchmark – BBSW + 30bps)	4.51%
Original budget estimated return (2024/25 Financial Year)	4.90%

Penrith City Council
Historical Investment Performance

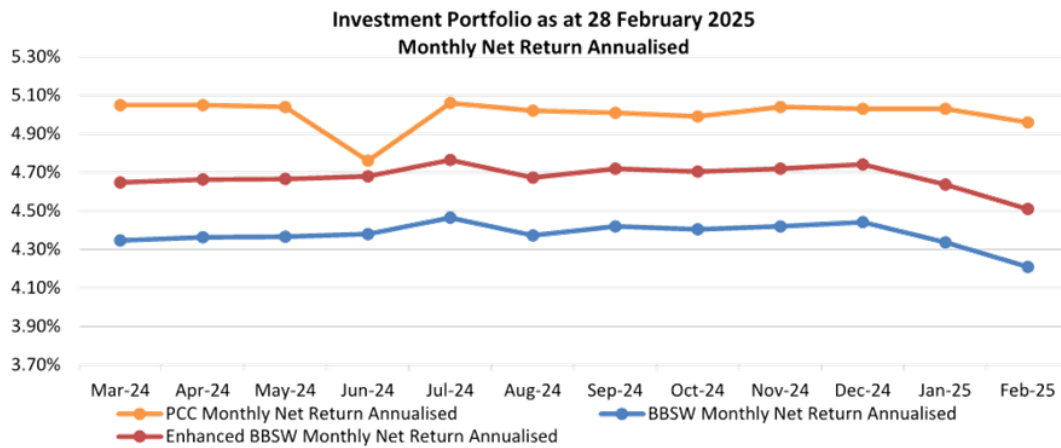
Table 1

	Actual Portfolio Monthly Return	Benchmark (BBSW)	Enhanced Benchmark (BBSW+30bps)
Current Portfolio Yield (including FRNs)	4.96%	4.21%	4.51%
Past 12 Month Portfolio Performance	5.00%	4.38%	4.68%
Portfolio Return for the Period	0.41%	0.35%	0.38%

Portfolio Yield (Actual Versus Benchmark)

The annual weighted average income return on investments to 28 February 2025, was 5.00%. This graph tracks performance over time and shows that the yield has ranged between a low of 4.76% and a high of 5.06% over the last 12 months. The reportable month's result has surpassed the BBSW monthly return benchmark.

Graph 1

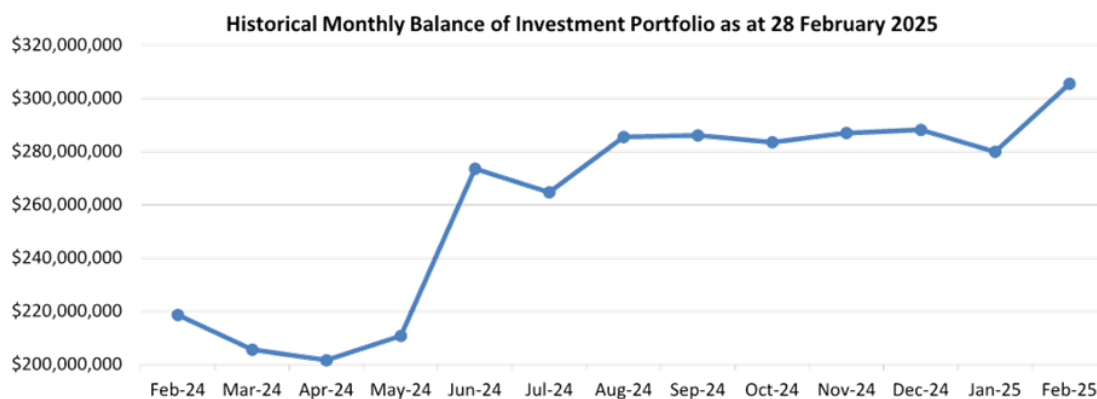


Due to the significant funds being received in the CBA Call Account on the last business day of June 2024, the Council's month-end investment's average rate of return dissipated to 4.76%, from 5.04% of previous month-end's result. Noting that the CBA Call Account earns 4.30%.

Annual Portfolio (Actual)

The graph below illustrates the annual trend of the Council's monthly Investment Portfolio balances.

Graph 1.1



Note: Significant increase to Council's Investment Portfolio Balance, in the month of June 2024, due to sale proceeds of Old Bathurst Road (ROCLA) property and early distribution of Financial Assistance Grant from OLG.

Penrith City Council

Investment Summary by Asset Group and Monthly Movement

Table 1.1

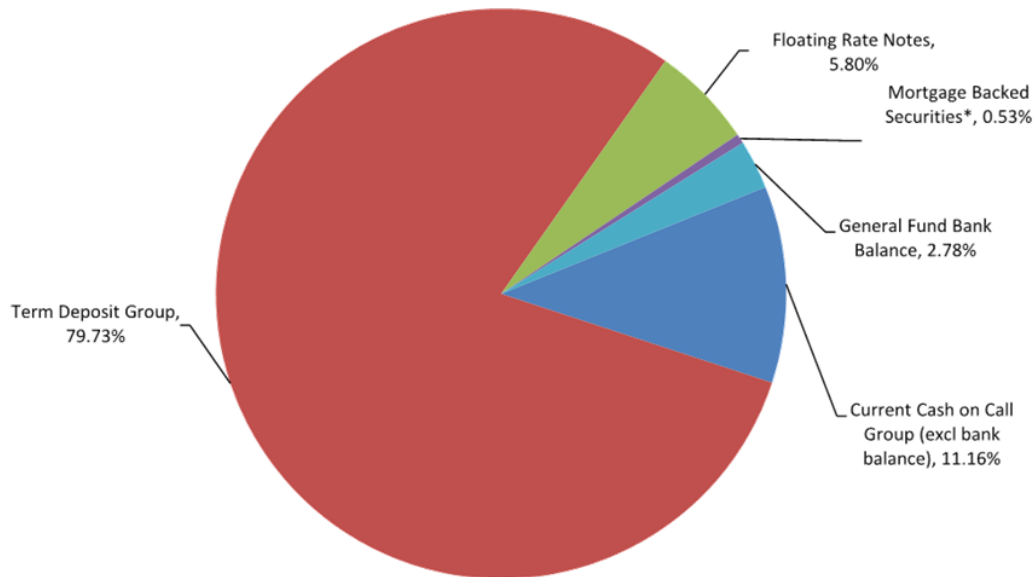
Asset Group	Closing Value (Face Value) 31 January 2025		Closing Value (Face Value) 28 February 2025	
	\$	%	\$	%
	Current Cash on Call Group (excl General Fund balance)	23,591,821	8.42%	34,080,459
Term Deposit Group	231,500,000	82.72%	243,500,000	79.73%
Floating Rate Notes	20,700,000	7.40%	17,700,000	5.80%
Mortgage Backed Securities*	1,632,372	0.58%	1,629,095	0.53%
Sub-Total	277,424,193		296,909,554	
General Fund Bank Balance	2,452,418	0.88%	8,498,198	2.78%
Total	279,876,611	100%	305,407,752	100%

* MBS Purchased in 2006/2007 prior to the current Ministerial Investment Order. This product is being 'Grandfathered' – i.e., the Council will continue to actively manage these investments within the portfolio. However, the Council is not permitted to place further funds in this bank, due to its credit rating.

February 2025 Investments % Allocation by Asset Groups

The graph below illustrates the dissection of the Council's Portfolio per investment products or categories.

Graph 1.2



Penrith City Council

Reconciliation of Invested Funds and Monthly Movement

Table 1.2

	Period Ending 31 January 2025 \$	Period Ending 28 February 2025 \$
Represented by:		
Externally Restricted Assets		
Section 7.11 Developer Contributions	95,282,455	99,851,720
Restricted Contributions for Works	4,153,067	5,175,566
Unexpended Grants*	23,850,120	34,779,116
Unexpended Loan Funds	14,681,693	14,657,740
Other Externally Restricted	10,694,486	11,020,384
Sub-Total	148,661,821	165,484,526
Internally Restricted Assets - Funding of Operations		
Internal Reserves	93,075,162	93,877,472
Security Bonds and Deposits	22,740,627	23,719,366
Sub-Total	115,815,789	117,596,838
Restricted Assets Utilised in Operations		
Unrestricted Invested Funds	15,399,001	22,326,389
Total Cash and Investments	279,876,611	305,407,753

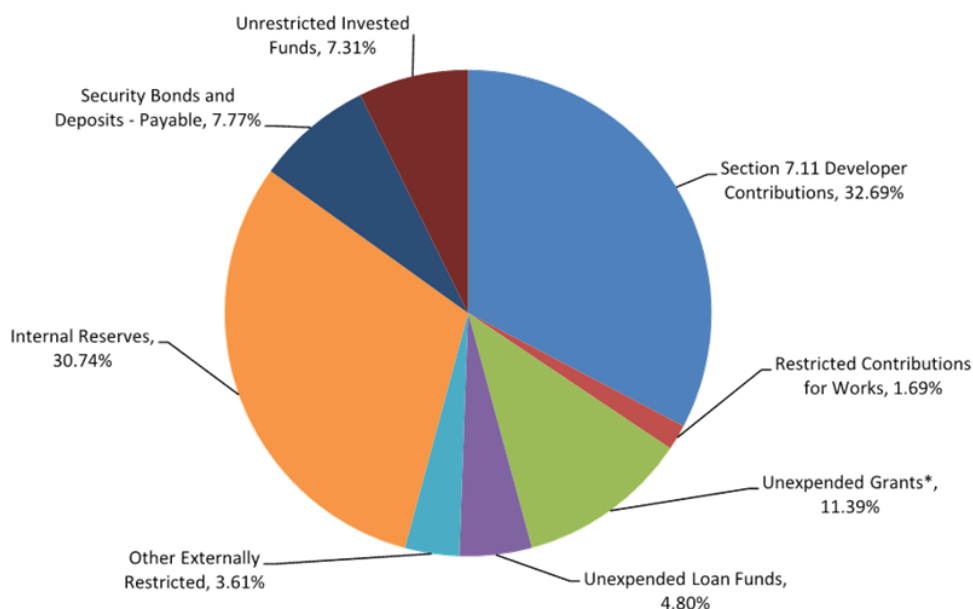
*Balance may be in deficit when funds are spent in advance of grant payment date to the Council.

NOTE: The above figures have been prepared under cash basis accounting.

February 2025 Investments % Allocation by Cash Reserve Type

This graph demonstrates the allocation of the Council's cash reserves.

Graph 1.3



Penrith City Council
Investment Summary
(Graphed to reflect fund ratings as % of portfolio)

Table 1.3

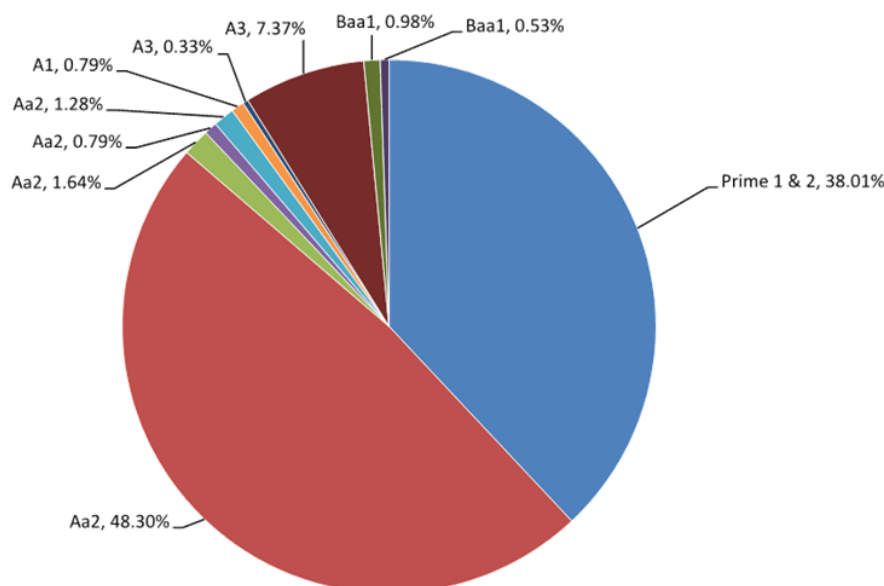
		28 February 2025		
Credit Rating (per Moody's)	Bank/Financial Institution -	Utilised \$	Portfolio %	Policy Maximum %
Short Term				
Prime 1	CBA, NAB & Westpac	102,578,657	33.59%	100% (40% per institution)
Prime 2	AMP Bank & ING Bank	13,500,000	4.42%	5% (10% per institution)
Prime 1 & 2		116,078,657	38.01%	
Long Term				
Aa2	Term Deposit (CBA,WBC & NAB)	147,500,000	48.30%	100% (40% per institution)
Aa2	Floating Rate Note (WBC)	5,000,000	1.64%	100% (40% per institution)
Aa2	Floating Rate Note (NAB)	2,400,000	0.79%	100% (40% per institution)
Aa2	Floating Rate Note (Suncorp)	3,900,000	1.28%	40% (25% per institution)
A1	Floating Rate Note (Macquarie Bank)	2,400,000	0.79%	40% (20% per institution)
A3	Floating Rate Note (ING Bank)	1,000,000	0.33%	20% (10% per institution)
A3	Term Deposit (ING Bank)	22,500,000	7.37%	20% (10% per institution)
Baa1	Floating Rate Note (Bank of Queensland)	3,000,000	0.98%	Grandfathered
Baa1	Mortgage Backed Securities (Barclays Capital)*	1,629,095	0.53%	Grandfathered
Total Portfolio		305,407,752	100.00%	

*Investments placed prior to current Ministerial Order and/or financial institution's change in credit rating by Moody's. The product(s) is/are being 'Grandfathered' – i.e., the Council will continue to actively manage these investments within the portfolio. However, the Council is not permitted to place further funds in the bank(s), due to its/their credit rating.

February 2025 Investments % Allocation by Moody's Fund Rating

Reflects Moody's fund ratings as percentage (%) of the portfolio, to show compliance with the Council's Investment Policy objectives of minimising risk.

Graph 1.4



Penrith City Council
Diversification of Portfolio
(Graphed to reflect fund ratings as % of portfolio)

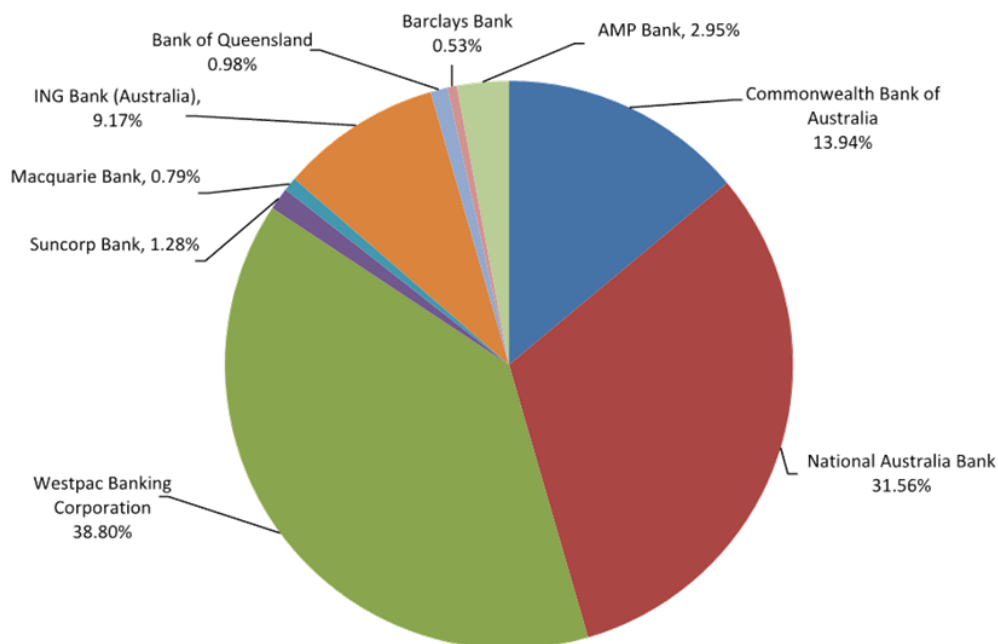
Table 1.4

Dealing Bank	Short Term	Long Term	28 February 2025	
			Investment (\$)	Allocation (%)
Commonwealth Bank of Australia	Prime 1	Aa3	42,578,657	13.94%
National Australia Bank	Prime 1	Aa3	96,400,000	31.56%
Westpac Banking Corporation	Prime 1	Aa3	118,500,000	38.80%
Suncorp Bank	Prime 1	A1	3,900,000	1.28%
Macquarie Bank	Prime 1	A1	2,400,000	0.79%
ING Bank (Australia)	Prime 2	A3	28,000,000	9.17%
Bank of Queensland	Prime 2	Baa1	3,000,000	0.98%
Barclays Bank	Prime 2	Baa1	1,629,095	0.53%
AMP Bank	Prime 2	Baa2	9,000,000	2.95%
Total Investment			305,407,752	100.00%

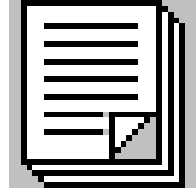
February 2025 Investment % Allocation by Financial Institutions (per Moody's Credit Ratings)

Reflects the spread of investments amongst various Financial Institutions to show portfolio diversification in accordance with the Council's Policy of risk aversion.

Graph 1.5



ATTACHMENT



Date of Meeting: 31 March 2025

Delivery Program: Outcome 5

Service: Financial Services

Report Title: 2024-2025 Voted Works

2024-25 VOTED WORKS

as at 31 March 2025

Meeting Approved	Ref	Description of Allocation	Amount \$	Expenditure	Manager Responsible
SOUTH WARD					
Amount Available for 2024-25					
		Funds brought forward from 2023-24	229,600		
		2024-25 Funds	53,000		
		Total Vote for 2024-25	282,600		
Amounts Allocated					
27-Jun-22	7	Disability Inclusion Action Plan Stretch Events**	8,333	694	CACP
11-Dec-23	UB1	Nepean Potter's Society Inc**	5,000	5,000	CACP
29-Apr-24	2	Nighttime Live Performance Partnerships	5,000	-	CACP
22-Jul-24	UB1	Royces Big Walk	1,000	1,000	CACP
22-Jul-24	UB4	Memorial Plaque in Honour of John Boccanfuso	800	345	CACP
22-Jul-24	UB2	Thornton Community Centre	577	577	CACP
12-Aug-24	UB1	One Community Many Abilities Voice Over Video	1,430	1,017	CACP
12-Aug-24	13	Acceptance of Grant Funding - Natural Disaster Relief Assistance	25,000	-	CACP
26-Aug-24	1	Penrith Mayoral Challenge - Monfarville Reserve	15,000	-	D&P
26-Aug-24	UB1	Annual Indian Cultural Dance Program	1,000	1,000	CACP
26-Aug-24	UB2	Western Sydney Celebration Lunch for the Fox Family	2,667	2,667	CACP
11-Nov-24	1	Magnetic Places 2024-25	4,918	4,918	CACP
9-Dec-24	1	Luddenham Show 2025	2,000	2,000	CACP
3-Mar-25	2	Panthers Fishing Club Annual Fishfest	333		CACP
		Total Vote Committed	73,058		
TOTAL VOTE UNCOMMITTED FOR SOUTH WARD			209,542		
NORTH WARD					
Amount Available for 2024-25					
		Funds brought forward from 2023-24	318,606		
		2024-25 Funds	53,000		
		Total Vote for 2024-25	371,606		
Amounts Allocated					
27-Jun-22	7	Disability Inclusion Action Plan Stretch Events**	8,333	694	CACP
11-Dec-23	UB1	Nepean Potter's Society Inc**	5,000	5,000	CACP
29-Apr-24	2	Nighttime Live Performance Partnerships	5,000	-	CACP
22-Jul-24	UB1	Royces Big Walk	1,000	1,000	CACP
22-Jul-24	UB4	Memorial Plaque in Honour of John Boccanfuso	800	345	CACP
22-Jul-24	UB2	Thornton Community Centre	577	577	CACP
12-Aug-24	UB1	One Community Many Abilities Voice Over Video	1,430	1,017	CACP
12-Aug-24	13	Acceptance of Grant Funding - Natural Disaster Relief Assistance	25,000	-	CACP
26-Aug-24	1	Penrith Mayoral Challenge - Monfarville Reserve	15,000	-	D&P
26-Aug-24	UB1	Annual Indian Cultural Dance Program	1,000	1,000	CACP
26-Aug-24	UB2	Western Sydney Celebration Lunch for the Fox Family	2,667	2,667	CACP
11-Nov-24	1	Magnetic Places 2024-25	4,918	4,918	CACP
9-Dec-24	1	Luddenham Show 2025	2,000	2,000	CACP
3-Mar-25	2	Panthers Fishing Club Annual Fishfest	333		CACP
		Total Vote Committed	73,058		
TOTAL VOTE UNCOMMITTED FOR NORTH WARD			298,548		
EAST WARD					
Amount Available for 2024-25					
		Funds brought forward from 2023-24	227,812		
		2024-25 Funds	53,000		
		Total Vote for 2023-24	280,812		
Amounts Allocated					
27-Jun-22	7	Disability Inclusion Action Plan Stretch Events**	8,334	694	CACP
11-Dec-23	UB1	Nepean Potter's Society Inc**	5,000	5,000	CACP
29-Apr-24	2	Nighttime Live Performance Partnerships	5,000	-	CACP
22-Jul-24	UB1	Royces Big Walk	1,000	1,000	CACP
22-Jul-24	UB4	Memorial Plaque in Honour of John Boccanfuso	800	345	CACP
22-Jul-24	UB2	Thornton Community Centre	577	577	CACP
12-Aug-24	UB1	One Community Many Abilities Voice Over Video	1,430	1,018	CACP
12-Aug-24	13	Acceptance of Grant Funding - Natural Disaster Relief Assistance	25,000	-	CACP
26-Aug-24	1	Penrith Mayoral Challenge - Monfarville Reserve	15,000	-	D&P
26-Aug-24	UB1	Annual Indian Cultural Dance Program	1,000	1,000	CACP
26-Aug-24	UB2	Western Sydney Celebration Lunch for the Fox Family	2,667	2,667	CACP
11-Nov-24	1	Magnetic Places 2024-25	4,918	4,918	CACP
9-Dec-24	1	Luddenham Show 2025	2,000	2,000	CACP
3-Mar-25	2	Panthers Fishing Club Annual Fishfest	333		CACP
		Total Vote Committed	73,059		
TOTAL VOTE UNCOMMITTED FOR EAST WARD			207,753		
SUMMARY					
		Total Vote for 2024-25	935,018		
		Less Total Vote Committed	219,174		
		TOTAL VOTE UNCOMMITTED	715,844		
		** Adopted June Quarter Revote			